STATE OF INDIANA)) SS:	BEFORE THE IOSHA BOARD OF SAFETY REVIEW
COUNTY OF MARION)	FILE
IN THE MATTER OF THI COMMISSIONER OF LAI Com) JUL 14 2011) Indiana Board of Safety Review) CASE DOCKET NO. 10-021
v.)
BLACKMORE & BUCKN ROOFING, LLC,)))
Kesp	ondent.)
		ORDER

The parties to the above-referenced proceeding, through their duly authorized representatives, have filed with the Board their Agreed Entry. The Board, being duly advised, now accepts the Respondent's withdrawal of its Notice of Contest, and adopts the Safety Orders and penalty issued by the Commissioner of Labor, as modified by the Agreed Entry, as its final order in this matter.

IT IS ORDERED that the Respondent's withdrawal of its Notice of Contest is accepted and the Safety Orders and penalty issued by the Commissioner of Labor, as modified by the Agreed Entry, is adopted as a final order.

Dated: 14 July 2011

Danny Deighton, Chairman

Copies to:

Julie C. Alexander
Deputy Attorney General
Department of Labor
402 W. Washington St., Rm. W195
Indianapolis, IN 46204

Michelle R. Maslowski Frost Brown Todd LLC P. O. Box 44961 Indianapolis, IN 46244-0961

BEFORE THE IOSHA BOARD OF SAFETY REVIEW

IN THE MATTER OF:)				
COMMISSIONER OF LABOR,) Case Docket: 10-021				
Complainant,	FILEC				
v.	JUN 13 2011				
BLACKMORE AND BUCKNER ROOFING, LLC,) Indiana Board of Safety Review				
Respondent.))				

AGREED ENTRY

The parties to the above-captioned proceeding, the Commissioner of the Indiana Department of Labor and Blackmore and Buckner Roofing, LLC, through their duly authorized representatives, being desirous of entering into this Agreed Entry prior to hearing do hereby stipulate and agree as follows:

PART I.

- 1. From August 2, 2010 through August 3, 2010, an authorized employee of the Indiana Department of Labor conducted an inspection at the Respondent's jobsite located at 445 5th Street, Columbus, Indiana 47201.
- 2. On September 17, 2010, the Commissioner of Labor issued a Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308) alleging that Blackmore and Buckner Roofing, LLC had violated the Indiana Occupational Safety and Health Act (IC 22-8-1.1 et seq.). (Safety Order and Notification of Penalty is hereto as Exhibit A and is incorporated herein).

3. On October 8, 2010 Respondent duly and timely petitioned for review of September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308). (Respondent's petition is hereto as Exhibit B and is incorporated herein).

PART II.

- 4. The Petitioned for review of Items 1a, 1b, 1c, 2a, 2b, 3, 4, and 5 contained in the September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308).
- 5. Item 1a alleges a "Serious" violation of 29 CFR 1926.20(b)(2) and assesses a total penalty of Two Thousand Five Hundred Dollars (\$2,500.00).
- 6. Item 1b alleges a "Serious" violation of 29 CFR 1926.503(c)(3) and was grouped with Item 1a for purposes of the assessed penalty.
- 7. Item 1c alleges a "Serious" violation of 29 CFR 1926.1060(b) and was grouped with Item 1a for purposes of the assessed penalty.
- 8. Item 2a alleges a "Serious" violation of 29 CFR 1926.451(c)(2)(iv) and assesses a total penalty of One Thousand Dollars (\$1,000.00).
- 9. Item 2b alleges a "Serious" violation of 29 CFR 1926.451(c)(2)(v) and was grouped with Item 2a for purposes of the assessed penalty.
- 10. Item 3 alleges a "Serious" violation of 29 CFR 1926.451(f)(15) and assesses a total penalty of Two Thousand Five Hundred Dollars (\$2,500.00).
- 11. Item 4 alleges a "Serious" violation of 29 CFR 1926.501(b)(11) and assesses a total penalty of Two Thousand Five Hundred Dollars (\$2,500.00).
- 12. Item 5 alleges a "Serious" violation of 29 CFR 1926.1053(b)(4) and assesses a

- total penalty of Two Thousand Five Hundred Dollars (\$2,500.00).
- 13. The total penalty assessed for September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308) is Eleven Thousand Dollars (\$11,000.00).

PART III.

- 14. Complainant amends the September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308) by deleting Items 1a, 4, and 5 in their entireties, including the penalty.
- 15. Item No. 1b and 1c remain unchanged in their entireties, including the total penalty of \$2,500 for both Items.
- 16. Item No. 2a and 2b remain unchanged in their entireties, including the total penalty of \$1,000 for both Items.
- 17. Item 3 remains unchanged in its entirety, including the penalty of \$2,500.
- 18. The AGREED total penalty for all violations and all subparts thereunder subject to this Agreed Entry is Six Thousand Dollars (\$6,000.00).
- 19. Respondent agrees to conduct general fall protection training for its employees with a program to be selected by Respondent. Pursuant to 29 C.F.R. §1903.19, Respondent agrees to send an abatement certification letter along with abatement documentation to Complainant upon completion of the required training.
- 20. It is understood and agreed by the Respondent and Complainant that this Agreed Entry and attachments will constitute a final, enforceable IOSHA Safety Order(s) and penalties for the purposes of the IOSHA Act.
- 21. Respondent confirms Complainant's right to re-inspect its workplaces, in

- accordance with the Act and to verify abatement of the alleged violations.
- 22. Respondent hereby withdraws its petition for review with respect to the September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308), as amended by Paragraph 14, and covered by this Agreed Entry.

PART IV.

- 23. Nothing contained in this agreement shall be construed to affect the Commissioner's interpretation of the Indiana Occupational Safety and Health Act or any standard or regulation enforced pursuant thereto or the applicable classification thereof.
- 24. Respondent specifically denies that it has violated the Indiana Occupational Safety and Health Act (IC 22-8-1.1 *et seq.*) ("the Act") or the regulations or standards promulgated thereunder, including standards or regulations incorporated by reference ("the standards"). Respondent's signing of this Agreement, its withdrawal of its notices of contest as to September 17, 2010 Safety Order and Notification of Penalty (Indiana Department of Labor Inspection No. 314359308), as amended herein, and its consent to this Agreed Entry do not constitute and are not to be construed as an admission by Respondent of any violations of the Act or the standards. Respondent does not admit the truth of any of the alleged facts, any of the characterizations or classifications of its alleged conduct, or any of the conclusions set forth in the Citations, as issued or as amended herein. Except for these proceedings, and matters arising out of these proceedings and any other subsequent OSHA proceedings between the parties, none of the foregoing

agreements, statements, findings, and actions taken by the Respondent shall be deemed an admission. The agreements, statements, findings, and actions taken herein are made in order to compromise and settle this matter economically and amicably, and they shall not be used for any other purpose, except as herein stated.

- 25. The invalidity or unenforceability of any section, subsection, clause or provision of this Agreed Entry does not affect the remaining sections, subsections, clauses, or provisions of this Agreed Entry.
- 26. Respondent, upon full execution of this Agreed Entry, will post this Agreed Entry for three (3) working days or until abatement is completed, whichever period is longer, pursuant to Board of Safety Review Rules of Procedure, 615 IAC 1-2-18(b)(3).
- 27. Complainant and Respondent agree to the entry of a final order consistent with the terms of this Agreed Entry.

	8	June.	, 2011.
AGREED this	day of	3 and	, 2011.

Commissioner of Labor

Julie Q. Alexander

Deputy Attorney General Indiana Department of Labor

402 West Washington St, Room W-195

Indianapolis, IN 46204

Attorneys for Complainant

Blackmore and Buckner Roofing, LLC

- May C

Brandon Bain, Safety Manager

INDLibrary1 0120833.0582021 1031713v1

Indiana Occupational Safety and Health Administration

402 West Washington Street

Room W195

Indianapolis, IN 46204-2751

Phone: 317/232-1979 Fax: 317/233-3790



Ortified mail #7003/0100003513/2018 9-17-10 HD

Safety Order and Notification of Penalty

To:

Blackmore & Buckner Roofing LLC,

and its successors

1256 Roosevelt Avenue

Attn: Brandon Bain Indianapolis, IN 46202

Inspection Site:

445 5th Street Historic City Hall Columbus, IN 47201 **Inspection Number:**

314359308

Inspection Date(s):

08/02/2010 - 08/03/2010

Issuance Date:

09/17/2010.

The violation(s) described in this Safety Order and Notification of Penalty is (are) alleged to have occurred on or about the day(s) the inspection was made unless otherwise indicated within the description given belows in

An inspection of your place of employment has revealed conditions which we believe do not comply with the provisions of the Indiana Occupational Safety and Health Act (Indiana Code Chapter 22-8-1.1) or the standards or rules adopted thereunder. Accordingly, enclosed please find safety order(s) and notification(s) of penalty describing such violation(s) with references to applicable standards, rules, or provisions of the statute and stating the amount of any penalty(ies).

Informal Conference - Please be advised that it may be possible to informally settle any potential dispute without initiating the more elaborate proceedings brought on by a petition for review. Prior to filing a petition for review, you may request an informal conference concerning any of the results of the inspection (safety orders, penalties, abatement dates, etc.) by contacting the Indiana Department of Labor/IOSHA, preferably by telephone, in a prompt manner. Please be advised that a request for an informal conference cannot extend the fifteen working day period for filing a petition for review. Informal conferences frequently resolve any possible disputes, and therefore you are urged to take advantage of this opportunity. Because of the limited time period and in order to facilitate scheduling, any requests for an informal conference should be made promptly upon your receipt of the safety order(s) and notification(s) of penalty.

Right to Contest - You are hereby also notified that you are entitled to seek administrative review of the safety order(s), penalty(ies), or both by filing a written petition for review at the above address postmarked within

fifteen working days of your receipt of the safety order(s) and notification(s) of penalty. ("Working days" means Mondays through Fridays, but does not include Saturdays, Sundays, legal holidays under a state statute or days on which the Indiana Department of Labor's offices are closed during regular business hours). If you do not file such a petition for review (contest), the safety order(s) and penalty(ies) shall be deemed final orders of the Board of Safety Review and not subject to review by any court or agency. The issuance of a safety order does not constitute a finding that a violation has occurred unless no petition for review is filed, or if a petition for review (contest) is filed, it must contain a statement of its basis and should reference the above inspection number. Upon receipt of your petition for review, we will affirm, amend or dismiss the safety order(s) and notification(s) of penalty. If we affirm, your petition for review will be granted (unless it was not timely) and the dispute will be certified by the Board of Safety Review for further proceedings. The Board of Safety Review is an independent agency appointed by the governor with authority to conduct hearings and to issue decisions concerning disputed safety order(s) and notification(s) of penalty. If we amend the safety order(s) or notification(s) of penalty, your petition for review shall be deemed moot. However, you will then be given an opportunity to file a petition for review concerning the amended safety order(s) and notification(s) of penalty.

Please be advised that an employee or representative of employees may file a petition for review to contest the reasonableness of the time stated in the safety order(s) for the abatement of any violation.

Posting - Upon receipt of any safety order(s) you are required to post such safety order(s), or a copy thereof, unedited, at or near each place an alleged violation referred to in the safety order(s) occurred. However, if your operations are such that it is not practicable to post the safety order(s) at or near each place of alleged violation, such safety order(s) shall be posted, unedited, in a prominent place where it will be readily observable by all affected employees. For example, if you are engaged in activities which are physically dispersed, the safety order(s) may be posted at the location from which the employees operate to carry out their activities. You must take steps to ensure that the safety order is not altered, defaced, or covered by other material. Posting shall be until the violation is abated, or for three working days, whichever is longer.

Penalties - Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Abatement does not constitute payment of penalties.

Abatement - The conditions cited in the safety order(s) must be corrected (abated) on or before the date shown for each item on the safety order(s) and notification(s) of penalty unless:

- (1) You file a petition for review concerning the violation, in which case the full abatement period shall commence from the issuance of a final decision by the Board of Safety Review or the courts which requires compliance with the safety order; or
 - (2) The abatement period is extended by the granting of a petition for modification of abatement date.

PMAs - The petition for modification of abatement date is a manner in which you may seek additional time to correct (abate) a violation without having to file a petition for review concerning the safety order, or after the expiration of the time period to file such a petition for review when it becomes apparent that you need extra time to abate the violation. A petition for modification of abatement date shall be in writing and shall include the

following information:

- (1) All steps you have taken, and the dates of such actions, in an effort to achieve compliance during the prescribed abatement period.
 - (2) The specific additional abatement time necessary in order to achieve compliance.
- (3) The reasons such additional time is necessary, including the unavailability of professional or technical personnel or of materials and equipment, or because necessary construction or alteration of facilities cannot be completed by the original abatement date.
- (4) All available interim steps being taken to safeguard employees against the cited hazard during the abatement period.
- (5) A certification that a copy of the petition has been posted, and if appropriate, served on the authorized representative of affected employees, and a certification of the date upon which such posting and service was made.

A petition for modification of abatement date shall be filed with the Indiana Department of Labor/IOSHA no later than the close of the next working day following the date on which abatement was originally required. A later-filed petition shall be accompanied by the employer's statement of exceptional circumstances explaining the delay. A copy of such petition shall be posted in a conspicuous place where all affected employees will have notice thereof or near such location where the violation occurred. The petition shall remain posted until the time period for the filing of a petition for review of the Commissioner's granting or denying the petition expires. Where affected employees are represented by an authorized representative, said representative shall be served a copy of such petition.

Notification of Corrective Action - Correction of the alleged violations which have an abatement period of thirty (30) days or less should be reported in writing to us promptly upon correction. A "Letter of Abatement" form and an "Abatement Photographs" worksheet are enclosed for your assistance in providing adequate documentation of abatement. Reports of corrections should show specific corrective action on each alleged violation and the date of such action. On alleged violations with abatement periods of more than thirty (30) days, a written progress report should be submitted, detailing what has been done, what remains to be done, and the time needed to fully abate each such violation. When the alleged violation is fully abated, we should be so advised. Timely correction of an alleged violation does not affect the initial proposed penalty.

Followup Inspections - Please be advised that a followup inspection may be made for the purpose of ascertaining that you have posted the safety order(s) and corrected the alleged violations. Failure to correct an alleged violation may result in additional penalties for each day that the violation has not been corrected.

Employer Discrimination Unlawful - The law prohibits discrimination by an employer against an employee for filing a complaint or for exercising any rights under this Act. An employee who believes that he/she has been discriminated against may file a complaint no later than 30 days after the discrimination occurred with the Indiana Department of Labor/IOSHA at the address shown above.

Notice to Employees - The law gives an employee or his/her representative the opportunity to object to any abatement date set for a violation if he/she believes the date to be unreasonable. The contest must be mailed to the Indiana Department of Labor/IOSHA at the address shown above within fifteen (15) working days (excluding weekends and State holidays) or receipt by the employer of this safety order and penalty.					
If you wish additional information, you may direct such requests to us at the address or telephone number stated above.					
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Indiana Occupational Safety and Health Administration



NOTICE TO EMPLOYEES OF INFORMAL CONFERENCE

An informal conference has been scheduled with IOSHA to discuss the safety order(s) issued
on 09/17/2010. The conference will be held at the IOSHA office located at 402 West
Washington Street, Room W195, Indianapolis, IN 46204 on at
Employees and/or representatives of employees have a right to attend
an informal conference.

Indiana Occupational Safety and Health Administration

Inspection

314359308

Number:

Inspection Dates:

08/02/2010 -

08/03/2010

Issuance Date:

09/17/2010

Safety Order and Notification of Penalty

Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

445 5th Street, Historic City Hall, Columbus, IN 47201



The alleged violations below have been grouped because they involve similar or related hazards that may increase the potential for illness or injury resulting from an accident.

Safety Order 1 Item 1a Type of Violation:

Serious

29 CFR 1926.20(b)(2): Inspections of the job site, materials, and equipment were not made by a competent person designated by the employer:

Job site ----- On August 02, 2010 and before, the employers competent person on the job site, failed to identify existing and predictable hazards and/or take the necessary measures to correct hazards where employees were exposed to falls, were using a step ladders improperly, were not provided proper access from the scaffold platforms to the roof, and who were exposed to other hazards.

Date By Which Violation Must be Abated:

11/04/2010

Proposed Penalty:

\$2,500.0

Safety Order 1 Item 1b Type of Violation:

Serious

29 CFR 1926.503(c)(3): The employer did not retrain each employees in fall protection when inadequacies in an affected employee's knowledge indicated that the employees had not retained the requisite understanding and skill needed:

Job site roof ---- On August 02, 2010 and before, employees had not been retrained in the nature of fall hazards, the use and operation of fall protection systems, fall protection procedures, and fall protection regulations where they were engaged in roofing activities on the high steeped portions of the building roof and exposed to falls on the roof rake edge from 41 feet to 52 feet.

Date By Which Violation Must be Abated:

11/04/2010

Proposed Penalty:

\$0.00

Inspection Number:

314359308

Indiana Occupational Safety and Health Administration

Inspection Dates:

08/02/2010 -

08/03/2010

Issuance Date:

09/17/2010



Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

445 5th Street, Historic City Hall, Columbus, IN 47201



Safety Order 1 Item 1c Type of Violation:

Serious

29 CFR 1926.1060(b): The employer did not provide retraining as necessary for each employee using ladders and stairways so that the employee maintained the understanding and knowledge acquired through prior training:

Roof and scaffold ---- On August 02,2010 and before, the employer did not provide retraining in the proper usage, proper procedures, and in the ladder regulations, to minimize hazards relating to ladders, where employees were using a 6 foot step ladder improperly.

Date By Which Violation Must be Abated: Proposed Penalty:

11/04/2010

\$0.00

Indiana Occupational Safety and Health Administration

Inspection

314359308

Number:

Inspection Dates:

08/02/2010 -

08/03/2010

Issuance Date:

09/17/2010



Safety Order and Notification of Penalty

Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

445 5th Street, Historic City Hall, Columbus, IN 47201

The alleged violations below have been grouped because they involve similar or related hazards that may increase the potential for illness or injury resulting from an accident.

Safety Order 1 Item 2a Type of Violation:

Serious

29 CFR 1926.451(c)(2)(iv): Front end loaders and similar pieces of equipment were used to support scaffold platforms and were not specifically designed by the manufacturer for such use :

Job site ---- On August 02, 2010 and before, the CAT rough terrain forklift, model TL1055, serial number TBM00179, was being used to support personnel on an unsecured scaffold platform made up of 11 stacked full sheets of plywood and the machine was not designed for such use.

Date By Which Violation Must be Abated: Corrected During Inspection Proposed Penalty: \$1,000.00

Safety Order 1 Item 2b Type of Violation:

Serious

29 CFR 1926.451(c)(2)(v): On the supported scaffolds, forklifts were not prevented from being used to support scaffold platforms, unless the entire platform is attached to the forks:

Job site ---- On August 02, 2010, and before, the CAT rough terrain forklift, model TL1055, serial number TBM00179, was being used to support an unsecured unprotected scaffold platform made up of 11 stacked full sheets of plywood and the scaffold platform was not attached to the forks.

Date By Which Violation Must be Abated: Corrected During Inspection Proposed Penalty:

Indiana Occupational Safety and Health

Inspection Number:

314359308

Inspection Dates:

08/02/2010 -

08/03/2010

Issuance Date:

09/17/2010



Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

Administration

445 5th Street, Historic City Hall, Columbus, IN 47201



<u>Safety Order 1 Item 3</u> Type of Violation:

Serious

29 CFR 1926.451(f)(15): Ladders were used on scaffolds to increase the working level height of employees:

Roof ---- On August 02, 2010 and before, a 6 foot, Greenbull, A frame step ladder ladder was used from the roof bracket scaffold platform installed on the 10:12 pitch roof to increase the working level height of the employees to install the roof deck wood sheeting.

Date By Which Violation Must be Abated: Corrected During Inspection

Proposed Penalty:

Serious Safety Order 1 Item 4 Type of Violation:

29 CFR 1926.501(b)(11): Each employee on a steep roof with unprotected sides and edges 6 feet or more above lower levels was not protected from falling by guardrail systems with toe board, safety net systems or personal fall arrest systems:

Job site roof ---- On August 02, 2010 and before, employees engaged in roofing activities on a 10 in 12 sloped steep roof, with unprotected sides and edges on the roof rake, at heights from 41 feet to 52 feet above lower levels, were not protected from falling by any means at the rake edge.

Date By Which Violation Must be Abated: Corrected During Inspection Proposed Penalty:

Indiana Occupational Safety and Health Administration

Inspection

314359308

Number:

Inspection Dates:

08/02/2010 -

08/03/2010

Issuance Date:

09/17/2010

Safety Order and Notification of Penalty

Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

445 5th Street, Historic City Hall, Columbus, IN 47201

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Safety Order 1 Item 5 Type of Violation:

Serious

29 CFR 1926.1053(b)(4): Ladders were used for purposes other than the purposes for which they were designed:

Job site roof ---- On August 02, 2010 the 6 foot Greenbull, A-frame step ladder, used for access to the roof and from roof bracket scaffolds was used in th folded position, leaned up against surfaces and the ladder was not properly opened or utilized as required by the manufacturer.

Date By Which Violation Must be Abated:

Proposed Penalty:

Corrected During Inspection

\$2,500.00

lerry W. Lander

Director of Construction Safety Compliance

Indiana Occupational Safety and Health Administration 402 West Washington Street Room W195

Indianapolis, IN 46204-2751

Phone: (317) 232-1979 FAX: (317) 233-3790



INVOICE/DEBT COLLECTION NOTICE

Company Name:

Blackmore & Buckner Roofing LLC

Inspection Site:

445 5th Street, Historic City Hall, Columbus, IN 47201

Issuance Date:

09/17/2010

Summary of Penalties for Inspection Number

314359308

Safety Order 01, Serious

\$11,000.00

Total Proposed Penalties

\$11,000.00

Penalties are due within fifteen (15) working days of receipt of this notification unless contested. Make your check or money order payable to: "Indiana DOL/IOSHA". Please indicate IOSHA's Inspection Number (indicated above) on the remittance.

IOSHA does not agree to any restrictions or conditions or endorsements put on any check or money order for less than full amount due, and will cash the check or money order as if these restrictions, conditions, or endorsements do not exist.

Corrective action, taken by you for each alleged violation should be submitted to this office on or about the abatement dates indicated on the Safety Order and Notification of Penalty.

A work sheet has been provided to assist in providing the required abatement information. A completed copy of this work/sheet should be posted at the worksite with the safety order(s).

Jerry Lander

Director Construction Safety Compliance

Date