

EXECUTIVE SUMMARY

Each year the State of Indiana is eligible to receive grant funds from the U.S. Department of Housing and Urban Development (HUD) to help address housing and community development needs statewide. The dollars are primarily meant for investment in the State's less populated and rural areas, which do not receive such funds directly from HUD.

HUD requires that any state or local jurisdiction that receives block grant funds prepare a report called a Consolidated Plan every three to five years. The Consolidated Plan is a research document that identifies a state's, county's or city's housing and community development needs. It also contains a strategic plan to guide how the HUD block grants will be used during the Consolidated Planning period.

In addition to the Consolidated Plan, every year states and local jurisdictions must prepare two other documents related to the Consolidated Plan:

- **Annual Action Plan**—this document details how the HUD block grants are planned to be allocated to meet a state's/county's/city's housing and community development needs; and
- **Consolidated Annual Performance and Evaluation Report (CAPER)**—this document reports how each year's dollars were actually allocated and where the actual allocation varied from what was planned.

This report is the State of Indiana's Five Year Consolidated Plan. The State of Indiana's Five Year Consolidated Plan covers the years from 2010 through 2014. This report contains new information about demographic, economic and housing market trends in the State; an analysis of Statewide affordable housing needs; findings from the citizen participation process; and a current analysis of the needs of special populations. The report also contains a new Five Year Strategic Plan and 2010 Action Plan. The 2010 Action Plan report contains a plan for how the State proposes to allocate the CDBG, HOME, ESG and HOPWA during the 2010 program year, July 1, 2010 to June 30, 2011.

Five Year Goals, Objectives and Outcomes and 2010 Action Plan

The State of Indiana has established the following goals, objectives and outcomes to guide its Consolidated Plan for program years 2010 to 2014. The State of Indiana certifies that not less than seventy-percent (70 percent) of FY 2010 CDBG funds will be expended for activities principally benefiting low and moderate income persons, as prescribed by 24 CFR 570.484, et. seq.

Decent Housing:

Goal 1. Expand and preserve affordable housing opportunities throughout the housing continuum.

- Objective DH-2.1 (Affordability): Increase the supply and improve the quality of affordable rental housing.

DH-2.1 outcomes/goals:

- Support the production of new affordable rental units and the rehabilitation of existing affordable rental housing.
 - ***Five year outcome/goal:*** 675 housing units
 - ***2010 outcome/goal:*** 135 housing units; \$4,500,000, CDBG & HOME
 - ***Targeted to elderly and persons with disabilities:*** 50 housing units

- Objective DH-2.2 (Affordability): Increase and improve affordable homeownership opportunities to low and moderate income families.

DH-2.2 outcomes/goals:

- Provide and support homebuyer assistance through homebuyer education and counseling and downpayment assistance.
 - ***Five year outcome/goal:*** 2,500 households/housing units
 - ***2010 outcome/goal:*** 500 households/housing units; \$3,000,000, HOME
- Provide funds to organizations for the development of owner occupied units.
 - ***Five year outcome/goal:*** 125 housing units
 - ***2010 outcome/goal:*** 25 housing units; \$1,000,000, HOME
 - ***Targeted to special needs populations:*** 5 housing units
- Provide funds to organizations to complete owner occupied rehabilitation.
 - ***Five year outcome/goal:*** 1,500 housing units
 - ***2010 outcome/goal:*** 300 housing units; \$5,000,000, CDBG & HOME
 - ***Targeted to elderly and persons with disabilities:*** 200 housing units

- Objective DH-2.3 (Affordability): Build capacity of affordable housing developers.

DH-2.3 outcomes/goals:

- Provide funding for predevelopment loans to support affordable housing.
 - ***Five year outcome/goal:*** 25 housing units
 - ***2010 outcome/goal:*** 5 housing units; \$250,000, HOME

- Provide funding for organizational capacity.
 - **Five year outcome/goal:** 80 housing units
 - **2010 outcome/goal:** 16 housing units; \$800,000, HOME

Goal 2. Reduce homelessness and increase housing stability for special needs populations.

- Objective DH-1.1 (Availability/Accessibility): Improve the range of housing options for homeless and special needs populations.

DH-1.1 outcomes/goals:

- Support the construction and rehabilitation of permanent supportive housing units.
 - **Five year outcome/goal:** 250 housing units
 - **2010 outcome/goal:** 50 housing units; \$5,000,000, HOME
 - **Targeted to special needs populations:** 50 housing units
- Provide tenant based rental assistance to populations in need.
 - **Five year outcome/goal:** 1,000 housing units
 - **2010 outcome/goal:** 200 housing units; \$1,000,000, HOME
 - **Targeted to special needs populations:** 200 housing units

- Objective DH-1.2 (Availability/Accessibility): Support activities to improve the range of housing options for special needs populations and to end chronic homelessness through the Emergency Solutions Grant (ESG) program by providing operating support to shelters, homelessness prevention activities and case management to persons who are homeless and at risk of homelessness.

DH-1.2 outcomes/goals:

- Operating support—provide shelters with operating support funding.
 - **Five year outcome/goal:** 83 shelters receiving support; \$5,411,374 over next five years
 - **2010 outcome/goal:** 83 shelters annually; \$1,360,526, ESG
- Homelessness prevention activities—provide contractors with homelessness prevention activity funding.
 - **Five year outcome/goal:** 550 clients assisted; \$7,547,451 over next five years
 - **2010 outcome/goal:** 110 clients assisted; \$72,000, ESG

- Essential services—provide shelters with funding for essential services.
 - **Five year outcome/goal:** 53 shelters; \$2,136,078 over next five years.
 - **2010 outcome/goal:** 80 percent of clients will be provided with such services, for an estimated 16,000 clients assisted annually; \$400,000, ESG
- Anticipated match: Shelters match 100 percent of their rewards
- Anticipated number of counties assisted: 89 counties annually
- Anticipated number of clients served over next five years: 150,000 (unduplicated count) with 95,000 assisted with temporary emergency housing
- Other ESG activities:
 - Homeless Management Information System (HMIS)—Require the use of the HMIS for all residential shelter programs serving homeless individuals and families. HMIS is a secure, confidential electronic data collection system used to determine the nature and extent of homelessness and to report to HUD on an annual basis. This requirement will be met by only funding entities that either currently use HMIS system or commit to using it once awarded. The HMIS must be used on a regular and consistent basis. The ESG Coordinator will periodically check with the HMIS coordinator to monitor utilization. Claim reimbursement is contingent upon participation in and completeness of HMIS data records. Domestic violence shelters are excluded from this requirement in accordance with the Violence Against Women’s Act.
 - Require participation in annual, statewide homeless Point-in-Time Count and submission of this data to Indiana Housing and Community Development Authority.
 - Strongly encourage ESG grantees to attend their local Continuum of Care Meetings regularly. The ESG RFP inquires about attendance to and involvement in the regional Continuum of Care meetings. The response is heavily weighed upon evaluation of the RFP.
- **Objective DH-1.3 (Availability/Accessibility):** Improve the range of housing options for special needs populations through the **Housing Opportunities for Persons With AIDS (HOPWA)** program by providing recipients who assist persons with HIV/AIDS with funding for housing information, permanent housing placement and supportive services.

DH-1.3 outcomes/goals:

 - Housing information services.
 - **Five year outcome/goal:** 375 households
 - **2010 outcome/goal:** 75 households; \$30,000, HOPWA

- Permanent housing placement services.
 - **Five year outcome/goal:** 500 households
 - **2010 outcome/goal:** 100 households; \$70,000, HOPWA
- Supportive services.
 - **Five year outcome/goal:** 1,000 households
 - **2010 outcome/goal:** 200 households; \$65,000, HOPWA
- **Objective DH-2.4 (Affordability):** Improve the range of housing options for special needs populations through the **Housing Opportunities for Persons With AIDS (HOPWA)** program by providing recipients who assist persons with HIV/AIDS with funding for short term rental, mortgage, and utility assistance; tenant based rental assistance; facility based housing operations; and short term supportive housing.

DH-2.4 outcomes/goals:

- Tenant based rental assistance.
 - **Five year outcome/goal:** 1,000 households/units
 - **2010 outcome/goal:** 200 households/units; \$425,000, HOPWA
- Short-term rent, mortgage and utility assistance.
 - **Five year outcome/goal:** 1,500 households/units
 - **2010 outcome/goal:** 300 households/units; \$200,000, HOPWA
- Facility based housing operations support.
 - **Five year outcome/goal:** 35 units
 - **2010 outcome/goal:** 7 units; \$25,000, HOPWA
- Short term supportive housing.
 - **Five year outcome/goal:** 100 units
 - **2010 outcome/goal:** 21 units; \$45,000, HOPWA

Suitable Living Environment:

Goal 3. Promote livable communities and community revitalization through addressing unmet community development needs.

- **Objective SL-1.1 (Availability/Accessibility):** Improve the quality and/or quantity of neighborhood services for low and moderate income persons by continuing to fund programs (such as OCRA’s Community Focus Fund), which use CDBG dollars for community development projects ranging from environmental infrastructure improvements to development of community and senior centers.

SL-1.1 outcomes/goals:

- Construction of fire and/or Emergency Management Stations (EMS) stations.
 - ***Five year outcome/goal:*** 25-30 stations
 - ***2010 outcome/goal:*** 5-6 stations; \$2,550,000, CDBG
- Purchase fire trucks.
 - ***Five year outcome/goal:*** 10-15 fire trucks
 - ***2010 outcome/goal:*** 2-3 fire trucks; \$450,000, CDBG
- Construction of public facility projects (e.g. libraries, community centers, social service facilities, youth centers, etc.). Public facility projects also include health care facilities, public social service organizations that work with special needs populations, and shelter workshop facilities, in addition to modifications to make facilities accessible to persons with disabilities.
 - ***Five year outcome/goal:*** 30 public facility projects
 - ***2010 outcome/goal:*** 6 public facility projects (anticipate receiving 2-3 applications for projects benefiting special need populations); \$3,000,000, CDBG
- Completion of downtown revitalization projects.
 - ***Five year outcome/goal:*** 10 downtown revitalization projects
 - ***2010 outcome/goal:*** 2 downtown revitalization projects; \$1,000,000, CDBG
- Completion of historic preservation projects.
 - ***Five year outcome/goal:*** 10 historic preservation projects
 - ***2010 outcome/goal:*** 2 historic preservation projects; \$500,000, CDBG
- Completion of brownfield/clearance projects.
 - ***Five year outcome/goal:*** 10-20 brownfield/clearance projects
 - ***2010 outcome/goal:*** 2-5 clearance projects; \$500,000, CDBG
- Anticipated match for Community Focus Fund activities
 - ***Five year outcome/goal:*** Not applicable
 - ***2010 outcome/goal:*** \$6,745,382

- **Objective SL-3.1 (Sustainability):** Improve the quality and/or quantity of public improvements for low and moderate income persons by continuing to fund programs (such as OCRA's Community Focus Fund), which use CDBG dollars for community development projects ranging from environmental infrastructure improvements to development of community and senior centers.

SL-3.1 outcomes/goals:

- Construction/rehabilitation of infrastructure improvements such as wastewater, water and storm water systems.
 - **Five year outcome/goal:** 120 infrastructure systems
 - **2010 outcome/goal:** 24 systems; \$14,638,347, CDBG

- **Objective SL-3.2 (Sustainability):** Improve the quality and/or quantity of public improvements for low and moderate income persons by continuing the use of the planning and community development components that are part programs (such as OCRA's Planning Fund and Foundations Program) funded by CDBG and HOME dollars.

SL-3.2 outcomes/goals:

- Provide planning grants to units of local governments and CHDOs to conduct market feasibility studies and needs assessments, as well as (for CHDOs only) predevelopment loan funding.
 - **Five year outcome/goal:** 145 planning grants
 - **2010 outcome/goal:** 29 planning grants; \$1,000,000, CDBG & HOME; anticipated match, \$100,000
- Foundation grants.
 - **Five year outcome/goal:** Funded on an as needed basis
 - **2010 outcome/goal:** Funded on an as needed basis

- **Objective SL-3.3 (Sustainability):** Improve the quality and/or quantity of public improvements for low and moderate income persons through programs (such as the Flexible Funding Program, newly created in 2010) offered by OCRA. OCRA recognizes that communities may be faced with important local concerns that require project support that does not fit within the parameters of its other funding programs. All projects in the Flexible Funding Program will meet one of the National Objectives of the Federal Act and requirements of 24 CFR 570.208 and 24 CFR 570.483 of applicable HUD regulations.