**Grantee: State of Indiana - OCRA** 

**Grant:** B-08-DF-18-0001

April 1, 2009 thru June 30, 2009 Performance Report

Grant Number:	Obligation Date:
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B-08-DF-18-0001

State of Indiana - OCRA

Grantee Name: Award Date:

**Grant Amount:** \$67.012.966.00

Grant Status: Review by HUD:

Active Reviewed and Approved

**Submitted By:**No Submitter Found

### **Disasters:**

**Declaration Number** 

FEMA-1766-DR-IN

## **Plan Description:**

The 2008 disasters in Indiana have been among the worst in our state; Is history. 82 of Indiana; Is 92 counties were declared as Presidential disaster areas between the three disaster periods (DR-1740, DR-1766 and DR-1795). DR-1766, the result of severe flooding in late May and early June, was clearly the most substantial with 44 counties declared as Presidential disaster areas. FEMA estimates that total IA and PA for this disaster will exceed \$350 million. FEMA and the SBA received 17,844 applications for IA during DR-1766, resulting in over \$127 million in assistance. The PA process is now in full swing with FEMA having 471 applicants from local and state government and an estimated 2,092 project worksheets. Currently 26 million dollars have been obligated to local governments, and PA total estimates exceed \$150 million. While the estimated FEMA assistance is substantial, it will not cover the estimated recovery needs in the areas of economic and workforce development, infrastructure, and housing. The following summarizes the key unmet needs in each of these areas: Economic and Workforce Development The largest economic impact to Indiana will be in the area of agriculture where early estimates indicate that crop losses will exceed \$300 million and land rehabilitation losses for activities like debris and sediment removal, levee repair and soil erosion repair will exceed \$200 million. Impact to other Indiana businesses is likely to exceed \$400 million with most of the damage occurring in the five most effected counties of Bartholomew, Johnson, Vigo, Morgan and Owen. The most substantial areas of damage occurred in Columbus, Indiana, where the Columbus Regional Hospital was completely immobilized and had over \$211 million in damages of which less that \$75 million will be covered by FEMA. Additionally, the cityils largest employer reported damages in excess of \$200 million none of which qualified for assistance. Infrastructure Damage to Indiana; Is public infrastructure will likely exceed \$325 million and it is estimated that FEMA-PA will cover about half, or \$158 million of this expense. The remainder does not qualify, is covered by another Federal program, or represents the state/local match. The chart below depicts the financial assistance the State of Indiana has received. However, the costs that go beyond what is covered below have been identified as key areas of remaining need. FEMA-IA Applicants FEMA-IA Assistance (\$000) SBA Loans (\$000) FEMA-PA Assistance (\$000) Total Financial Assistance (\$000) June Flooding & Tornados DR-1766 17,840 54,241 71,711 158,502 284,454 About half of Indiana; s PA expense comes from the extensive damages to Columbus Regional Hospital, a major hospital servicing a large portion of Southeastern Indiana. The hospital suffered over \$211 million in damage of which about half will qualify for FEMA-PA. One of the state; is top priorities has been to help CRH recover from the catastrophic losses experienced in June of 2008, and a portion of PA-match funding would be for this effort. The remaining PA expenses result from damage to a mixture of public infrastructure such as damaged roads, bridges, dams and levees. Of note, Indiana; Is local FEMA-PA match will likely exceed \$40 million. Indiana will likely not achieve an automatic reduction in the FEMA match rate from 25% to 10% as our statewide per capita loss will be below the \$122 threshold. However, our hardest hit counties have more than exceeded this threshold and thus this match will be a burden to them. The disaster CDBG funds will be key in helping reduce this local burden. Housing Indiana has over 17,000 families who suffered some type of damage to their dwelling. Housing is a key challenge for the state. FEMA-IA has provided substantial assistance; however, additional help will be required.

**Contract End Date:** 

# **Recovery Needs:**

The most urgent need is to insure that those communities wanting to participate in a buy-out program have the resources to do so. Over 550 homes totaling \$71MM could be purchased through the home buy-out program with local match exceeding \$17MM. Many communities have opted to participate in the home buy-out program offered by FEMA as most of these homes have been completely destroyed and are in floodplains. While this will clearly benefit the community long-term, two issues exist. First, the match requirement is burdensome and in many cases homeowners have been left in limbo while local communities wrestle with this issue. Some communities are currently deciding not to include significantly damaged homes in the buy-out because they are concerned about funding their 25% match. Second, the state anticipates receiving only \$30 million from FEMA in HMGP funds. This estimate is based on FEMA¡Is formula which determines the HMGP funds based on 15% of both IA and PA. This results in slightly more than a \$25 million shortfall.

Indiana now has 14 local Long Term Recovery Committees (LTRCs) assessing the other unmet needs in counties declared during DR-1766. Early estimates indicate that those needs could exceed \$20 million. The vast majority of this need will be to ensure that communities have adequate affordable housing options.

#### METHOD OF DISTRIBUTION

All local units of government (cities, towns, counties) will be eligible for the Disaster Recovery program, including HUD Entitlements.

#### Flood Plain Acquisition and Green Space Development

IHCDA, in coordination with the Indiana Department of Homeland Security (IDHS), proposes to provide grants that allow cities, towns, and counties to acquire and demolish substantially damaged residential properties contained within a floodplain or floodway and to redevelop the area into permanent green space for community use. The voluntary program must be initiated by a local community and be agreed to by individual homeowners. In order to be considered for mitigation funds, communities must have a FEMA-approved multi-hazards mitigation plan. The Indiana Department of Homeland Security has provided grants to the 42 counties impacted by the floods to complete these plans. To expedite the overall process, FEMA has given approval for communities to apply for mitigation funds while they assemble their multi-hazards plans.

Interested communities must submit a joint grant application to IDHS. Once a property is approved for purchase, the Federal Emergency Management Agency (FEMA) will cover 75 percent of the acquisition cost with the remaining 25 percent to be paid by the local unit of government, which can use CDBG funding to offset its match requirement. Priority will be given to communities with the greatest needs considering the concentration of affected individuals and financial need of each local unit of government.

Specific criteria include:

X the community; s match obligation as a percent of its annual budget;

X the median assessed value of the residential properties in the buy-out area; and

X the concentration of individual assistance applications in an impacted community.

The Flood Plain Acquisition and Green Space Development Program has no maximum grant amount.

Allocation: \$22,826,594

#### **Emergency Rental Assistance**

From the beginning of the disaster, under the leadership of Governor Daniels, IHCDA took an active roll in ensuring that those victims of the floods were adeqrary housing for all displaced victims. For displaced flood victims that were ineligible to receive FEMA assistance, IHCDA committed to paying any necessary security deposit and three months rent. For all of those who were deemed eligible to receive FEMA assistance, IHCDA committed to paying any necessary security deposit. IHCDA paid \$823,405.85 in temporary rental assistance to property owners to ensure the immediate housing of those displaced by the floods. The State would request that a portion of the CDBG Disaster Recovery Funds be used to reimburse IHCDA for these up-front costs.

Allocation: \$823,406

#### Public Infrastructure

The CDBG Disaster Recovery Fund (DRF) will be available through the Indiana Office of Community and Rural Affairs. This fund will help offset the twenty-five percent (25%) FEMA match for various eligible public facilities activities pursuant to 24 CFR 570.201(c) and 24 CRF 507.201(f)(2). The Office of Community and Rural Affairs will give priority for activities that benefit at least 51% low-to-moderate income persons.

Eligible DRF activities will include most activities eligible under FEMA Public Assistance ¡V Category A, Category B (Permanent Restoration of Facilities), Category C, Category D (limited), Category E (buildings), Category F, Category G (limited). Eligible activities will be determined by OCRA on a project by project basis. Examples include:

- 1. Construction/rehabilitation of public wastewater systems;
- 2. Construction/rehabilitation of public drinking water systems;

- 3. Construction/rehabilitation of storm drainage systems;
- 4. Rehabilitation of public roadways, bridges and dams;
- 5. Construction/rehabilitation of public facility buildings.

Projects/applications will be evaluated using the following criteria:

- 1. The importance of the project to post disaster recovery of the applicant;
- 2. The percentage of low-to-moderate income persons served;
- 3. The percentage of grant amount in relation to applicant; s annual budget;
- 4. The relative economic distress of the applicant.

Grant applications will be accepted and awards made until funding is no longer available. The intent of the program is to provide the non-federal share of necessary public improvements and/or rehabilitation related to the 2008 presidentially declared disaster. A minimum of fifty percent (50%) of grant funds will be awarded to projects that benefit at least 51% low-to-moderate income persons.

Actual grant amounts are negotiated on a case by case basis and the amount of assistance will be dependent upon the factors described above. There is no maximum grant award for the Public Assistance Match Program.

Allocation: \$40,000,000

#### Administration

The State will set aside \$3,350,000 of its CDBG Disaster Recovery Funds for payment of costs associated with administering the Program (Docket No. FR-5250-N-01). This constitutes five percent (5%) of the State¡Is CDBG Disaster Recovery allocation. These funds will be used by the Office of Community and Rural Affairs for expenses associated with administering its State CDBG Program, including direct personal services and fringe benefits of applicable Office of Community and Rural Affairs staff, as well as direct and indirect expenses incurred in the proper administration of the state¡Is program and monitoring activities respective to CDBG grants awarded to units of local government (i.e. telephone, travel, services contractual, etc.).

Allocation: \$3,350,000

Overall	This Report Period	To Date
Total Projected Budget from All Sources	N/A	\$3,827,461.60
Total CDBG Program Funds Budgeted	N/A	\$3,827,461.60
Program Funds Drawdown	\$33,407.28	\$33,407.28
Obligated CDBG DR Funds	\$33,407.28	\$33,407.28
Expended CDBG DR Funds	\$0.00	\$0.00
Match Contributed	\$3,000,000.00	\$3,000,000.00
Program Income Received	\$0.00	\$0.00
Program Income Drawdown	\$0.00	\$0.00

## **Progress Toward Required Numeric Targets**

Requirement	Required	To Date
Minimum Overall Benefit Percentage	\$50.00	\$0.00
Minimum Non-Federal Match	\$0.00	\$3,000,000.00
Limit on Public Services	\$10,051,944.90	\$0.00
Limit on Admin/Planning	\$3,350,648.30	\$0.00
Limit on State Admin	\$0.00	\$0.00

## **Progress Toward Activity Type Targets**

## **Progress Toward National Objective Targets**

## **Overall Progress Narrative:**

85 applications have been received to date. 39 awarded to date. Grantees have chosen to make one draw after monitoring to ensure no repayments are necessary. Applications are still being accepted. State will be doing an amendment to Plan in near future to accept additional (non-FEMA match) applications. IHCDA is working with DHS on Hazard Mitigation Home Buyouts and believes they will easily expend all funds. \$5,987,000 has recently been obligated. Approximately \$3MM in FEMA funds obligated to projects.

# **Project Summary**

Project #, Project Title	This Report Period		To Date	
	Project Funds Budgeted	Program Funds Drawdown	Project Funds Budgeted	Program Funds Drawdown
9999, Restricted Balance	\$0.00	\$0.00	\$0.00	\$0.00
BCKT, Bucket Project	\$0.00	\$0.00	\$0.00	\$0.00
DR1-09-Admin, State Admin	\$3,350,000.00	\$33,407.28	\$3,350,000.00	\$33,407.28
DR1A-0-032, Danville, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-001, Union City, City of	\$12,985.75	\$0.00	\$12,985.75	\$0.00
DR1A-09-002, Gosport, Town of	\$8,075.44	\$0.00	\$8,075.44	\$0.00
DR1A-09-003, Sullivan County	\$144,940.63	\$0.00	\$144,940.63	\$0.00
DR1A-09-004, Town of New Whiteland	\$4,537.14	\$0.00	\$4,537.14	\$0.00
DR1A-09-005, Brown County	\$7,841.46	\$0.00	\$7,841.46	\$0.00
DR1A-09-006, Trafalgar, Town of	\$2,575.00	\$0.00	\$2,575.00	\$0.00
DR1A-09-007, Sullivan, City of	\$31,567.94	\$0.00	\$31,567.94	\$0.00
DR1A-09-008, Jefferson Co. Commissioners	\$11,497.28	\$0.00	\$11,497.28	\$0.00
DR1A-09-009, Trafalgar, Town of	\$6,400.28	\$0.00	\$6,400.28	\$0.00
DR1A-09-010, Crawfordsville	\$22,097.79	\$0.00	\$22,097.79	\$0.00
DR1A-09-011, Fountain County	\$22,952.11	\$0.00	\$22,952.11	\$0.00

DR1A-09-012, Clayton, Town of	\$467.62	\$0.00	\$467.62	\$0.00
DR1A-09-013, Hazelton, Town of	\$2,902.09	\$0.00	\$2,902.09	\$0.00
DR1A-09-014, Gibson County	\$50,425.27	\$0.00	\$50,425.27	\$0.00
DR1A-09-015, Pike County Board of Commissioners	\$51,869.74	\$0.00	\$51,869.74	\$0.00
DR1A-09-016, Posey County	\$15,611.39	\$0.00	\$15,611.39	\$0.00
DR1A-09-017, Vincennes, City of	\$15,541.13	\$0.00	\$15,541.13	\$0.00
DR1A-09-018, Darlington, Town of	\$3,529.70	\$0.00	\$3,529.70	\$0.00
DR1A-09-019, Bicknell	\$17,918.50	\$0.00	\$17,918.50	\$0.00
DR1A-09-020, Elnora, Town of	\$4,425.11	\$0.00	\$4,425.11	\$0.00
DR1A-09-021, Brooklyn, Town of	\$4,595.36	\$0.00	\$4,595.36	\$0.00
DR1A-09-022, Daviess County	\$7,979.14	\$0.00	\$7,979.14	\$0.00
DR1A-09-023, Jasonville, City of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-024, Spencer, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-025, Worthington, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-026, Knox County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-027, Morgan County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-028, Lawrence, City of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-029, Bloomfield, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-030, Greene County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-031, Brazil, City of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-032, Danville, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-033, Knox County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-034, Jackson County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-036, Montezuma, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-037, Bloomington, City of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-038, Waveland, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-039, Brown County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-040, Owen County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-041, Montgomery County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-042, Morgan County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-043, Greene County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-044, Staunton, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-046, Columbus City	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-048, Owen County	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-050, Waynetown, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A-09-051, Liberty, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR1A09-035, Brownstown, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR2-09-006, Elnora, Town of	\$0.00	\$0.00	\$0.00	\$0.00
DR2-09-007, Evansville, City of	\$0.00	\$0.00	\$0.00	\$0.00
DR2H-09-114, Dunn Supportive Housing	\$0.00	\$0.00	\$0.00	\$0.00
TEST, TEST	\$0.00	\$0.00	\$0.00	\$0.00

## **Activities**

Grantee Activity Number: DR1-09-Admin-A

Activity Title: State Admin

Activity Category: Activity Status:

Administration Under Way

Project Number: Project Title:

DR1-09-Admin State Admin

Projected Start Date: Projected End Date:

09/01/2008 12/31/2012

National Objective: Responsible Organization:

N/A State of Indiana

**Overall** Apr 1 thru Jun 30, 2009 To Date **Total Projected Budget from All Sources** N/A \$1,247,875.00 **Total CDBG Program Funds Budgeted** N/A \$1,247,875.00 **Program Funds Drawdown** \$33,407.28 \$33,407.28 **Obligated CDBG DR Funds** \$33,407.28 \$33,407.28 **Expended CDBG DR Funds** \$0.00 \$0.00 **Match Contributed** \$0.00 \$0.00 **Program Income Received** \$0.00 \$0.00 **Program Income Drawdown** \$0.00 \$0.00

### **Activity Description:**

General Admin

### **Location Description:**

State of Indiana

### **Activity Progress Narrative:**

## **Performance Measures**

No Performance Measures found.

### **Activity Locations**

No Activity Locations found.

## **Other Funding Sources Budgeted - Detail**

No Other Match Funding Sources Found

Other Funding Sources Amount

No Other Funding Sources Found Total Other Funding Sources