TASK FORCE ON PUBLIC DEFENSE

LISTENING TOUR - INDIANAPOLIS

FEBRUARY 9, 2018

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February 9, 2018 Indianapolis, Indiana

JUDGE TINDER: Good afternoon. Welcome, everybody. Thank you so much for coming.

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I will try to be brief because we've labeled this a listening session, not a talking section, so we're here to listen. Most importantly, perhaps, we've got coffee and some treats up here, including Rice Krispies bars, which are very good, by the way. You are welcome to them at any time.

I'm John Tinder. I am chair of the Indiana 11 Task Force on Public Defense. And with me we have 12 13 Justice Goff to my left, Jeff Papa to my right, 14 Larry Landis, and we've got Mary Willis, Judge 15 Willis with us here today, as well as Professor 16 Joel Schumm, all task force members, and there are 17 about eight others. I think a total of 17 of us 18 were appointed to this task force by the Public 19 Defender Commission.

The appointments were made I think sometime in the middle of August, and shortly thereafter meetings were set to take place over the course of about the next nine months, the target being getting a report back to the Public Defender Commission by August of 2018.

I came on the scene a little bit later. Originally, Judge McKinney from the District Court was going to chair the committee, but his tragic death, quite unexpected, left that seat vacant. I decided to sit in for him on this, and it's been a very interesting process.

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7 We've had about four meetings so far, and this would be really the second of our listening 8 9 sessions. On February 9 we met with, gosh, it was 10 about 25 or so chief public defenders from large, 11 medium, and small counties. And we plan to, after 12 today, have about four more of these listening 13 sessions, as well as I think we've got four or five more meetings ahead of us, all of which you're 14 15 welcome to.

16 What was the cause for this task force? What 17 was the initiation? It was a series of reports 18 that came from different sources, one from the 19 Sixth Amendment Center that you may be familiar 20 with, issued in I think 2016, raising some very 21 serious questions about indigent defense in 22 Indiana, funding for it, adequacy and so forth, as 23 well as a planning grant from the Office of 24 Juvenile Justice and Delinquency Prevention, 25 raising questions about how youth in the

delinquency system in Indiana are being represented, and in some cases not being represented. And a series of other criticisms have raised concerns by the Public Defender Commission on ways that we can improve the Public Defender system. So that's our goal.

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We were appointed by that commission to take a big look at all aspects of public defense, not only in the criminal sector, but as well in matters of CHINS and termination of parental rights, involuntary civil commitments, in any respect where a person's life or liberty is at issue and public defense is necessary.

So we are taking a big look at a big picture we have divided into a number of subcommittees, focusing on certain areas, and we've been hearing from experts in the area.

18 Each of you, by the way, will be emailed after 19 this with a link to our website that has many 20 resources listed, as well as an opportunity for you 21 to make written submissions. And they can be sent 22 by email, and that will be part of our records. So 23 that we consider, for example, if today you don't 24 get enough time to say everything you want to say, 25 or you think of things you want to say later, we

would love to receive written submissions as well. So please keep that in mind.

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3 I think our experiences as task force members, it was intended that they come from a wide range of 4 5 experiences, and it is just that. We have some on 6 the task force who have been public defenders. We 7 have some who have sat as trial judges, appellate judges. We have practicing attorneys. We have 8 9 state legislators. We have a representative of the 10 Governor's office. So it's a very diverse series 11 of backgrounds, and we come together to try to make 12 the public defense system better.

13 So today's session is an opportunity for you 14 to help us do that, and don't be surprised if we 15 make an effort to get back with you to have you 16 elaborate on things that you tell us.

I want to give everybody a chance to say what they want to say today, but keep in mind written submissions are strongly encouraged and can be even more elaborate than what you might be able to say here.

Now, we do have a court reporter, the very talented Kate Andrews, who will be taking things down not for purposes of so you can take an appeal from what we do. The main purpose is for any task

force members who can't be here, so they can get the information that's provided, as well as sort of keeping track of things so we can go back and follow up. 4

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5 So as you speak, you're welcome to identify 6 yourself. We would appreciate that. But if it's 7 something you want to tell us in a confidential way, you can do that. So if there is a particular 8 9 judge or particular practice you want to criticize 10 and not attribute to you or your office, we 11 understand that. It's not to put you in a bad 12 spot. It's to help us gather and obtain 13 information.

14 So with that we have a number of people who 15 have indicated they do want to speak, and there 16 will be open mike time as well and questions and 17 dialogue. But I want to be able to get through 18 everybody who signed up first, and then we'll open 19 it up to anyone else who might want to speak.

20 So with that I'd like to call on Jon Little 21 first. Jon, where did you go? Jon and I spoke 22 just a little bit. He may have a more elaborate 23 written presentation to follow, but he had a number 24 of things he wanted to say today.

MR. LITTLE: Yes. Thank you, members of the

committee. My name is Jonathan Little. I practice here in Indianapolis. We filed a complaint about the Johnson County case that's on its way to the Supreme Court right now. I just want to summarize some things that I've observed in my practice around Indiana in different counties.

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7 In Hancock County, on Mondays and Tuesdays 8 guilty pleas are done at initial hearings via video 9 with no defense attorneys present or public 10 defenders of any sort present in the room. Foreign 11 nationals have no ability to call consulars. There 12 is no interpreter present.

I've had clients go seven weeks between arrest and initial hearing without ever seeing a judge. I've watched a deaf woman proceed without counsel and without an interpreter.

17 On numerous occasions I've witnessed 18 prosecutors directly negotiating with defendants, 19 making misrepresentations about, you know, if you 20 plead guilty today, we'll let you out. I've seen 21 the judges back the prosecutors up on those 22 statements, when a quick check of my case shows 23 that those people are in fact held in other 24 counties, and they won't be getting out. They will 25 just be getting transferred.

My concern there, a lot of these initial hearing guilty pleas excuse the numbers of appointed counsel that are reported to the Supreme Court. Because those people are in fact never appointed counsel, so it will never show that Hancock County needed "X" number of defenders.

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7 In Hamilton County, another county where judges hire public defenders as direct contract 8 9 employees of the judge -- and I'll include 10 contracts in my written submission. They have contracts in all the counties -- the public 11 12 defenders who are employed by the actual judge will 13 contract with more than one judge. So they'll have contracts in excess of a hundred percent of their 14 15 time, and then they'll have a part-time practice, 16 you know, private practice on top of that.

In Allen County, part-time public defenders we found carrying at least 1200 misdemeanors a year and then having a private practice.

In Johnson County, direct contract with the judges, no interpreters, direct negotiation with defendants by the prosecutors. And if you appeal in Johnson County in felony court, you are assigned the daughter of the public defender that you had in your cases.

So that's just a quick rundown. All of these 1 2 things in Hancock and Johnson County have been recorded by reporters from NPR; so there's audio 3 4 available as well. And their notes and our audio 5 and the court transcripts, and I will include that stuff in the written submissions. 6 7 JUDGE TINDER: Thank you, Jon. Questions from task force members? All right. 8 9 Thank you. We look forward to your written 10 submission as well. 11 MR. LITTLE: Thank you. 12 JUDGE TINDER: We have followed the paper on 13 the litigation. Kim, if I'm not mistaken, we've 14 got copies of briefs and things of that nature. 15 MS. TANDY: Yes, we have. 16 DR. PAPA: On your point about the foreign 17 nationals, are you saying they've never had a 18 chance at any point to contact the consulate from 19 their country? 20 MR. LITTLE: Right. What they do in central 21 Indiana in all the counties, they set the Hispanic 22 last names on the same dates, and then they have 23 ICE come at that time. And so when the person is 24 arrested, between the date of arrest and then when 25 they are deported, so it varies in counties as to

12 when they set them up, they never get to talk to 1 2 anybody from their consulate. 3 DR. PAPA: At any point? MR. LITTLE: At any point. 4 5 MR. LANDIS: What about on the guilty pleas? 6 Are they advised of doing guilty pleas without 7 being advised of the collateral consequences of the guilty pleas? 8 9 MR. LITTLE: Right. And what NPR and I have 10 witnessed in Hancock County numerous times was the 11 judge would say if you plead guilty today, I'll 12 take it easy on you. And those people are in 13 custody in jail via video court. And so then they 14 plead guilty, and they are brought over, and they do the formal guilty plea without counsel. And 15 16 that happens on Mondays and Tuesdays in Hancock 17 County. 18 JUDGE TINDER: Thank you. 19 Jill Johnson. Jill, you indicated that you 20 have ideas about juvenile justice reform that you'd 21 like us to know about. 22 MS. JOHNSON: Thank you, yes. Thank you to 23 the members of the task force. I'm Jill Johnson. 24 I am the Juvenile Division Chief in the Marion 25 County Public Defender Agency. I also do

collaborative work with our agency and the Indiana Public Defender Council. I am able to assist with the Indiana Juvenile Defense Project in providing statewide training to juvenile court defenders.

5 I know you heard this morning, most of the 6 members of the Task Force heard from Tim Curry and 7 Amy Korozos regarding the importance of specialization in juvenile defense. I'd be happy to 8 9 answer any questions or talk about that, but I 10 think for purposes of your time I'd like to talk 11 some this afternoon about how in Marion County 12 we've been able to move the scale of justice by 13 providing high quality juvenile defense 14 representation, and what I'm seeing and what I'm 15 hearing from my colleagues through the statewide 16 work that we're doing about the challenges that 17 they are facing.

18 Tim Curry mentioned this morning the Indiana 19 assessment on juvenile defense that took place in 20 2006, and a lot of information was brought to light 21 about children, the large number of children 22 proceeding without counsel and concerns that were 23 raised as it related to the representation they 24 were receiving.

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I'll be the first to say at that time Marion

County was not an anomaly to that. We were facing a lot of those same challenges and those same struggles. So I just want to talk a little bit about how we got from that point to where we are because I think that's important to the task force when making a decision about what juvenile defense should look like.

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8 In 2004 our office had five full-time public 9 defenders, who were drowning in the highest 10 caseloads that we had in a very long time. Our 11 office recognized that and came into compliance 12 with commission standards by bringing on eleven 13 full-time public defenders.

JUDGE TINDER: In addition to the five?

15 MS. JOHNSON: Yes. But it didn't stop there. 16 Our staffing needs weren't just attorneys. We also 17 were able to bring on investigators, paralegals, 18 and social workers, who remain a critical part of 19 the juvenile defense team. That took place by 20 recognition of our administration, led by Bob Hill, 21 in seeing that we needed that support both in the 22 courtroom and out of the courtroom in order to 23 provide high quality representation.

24 But I do have to say that it wasn't just 25 increased staffing alone that allowed us to push

the envelope. We also had to have a cultural change within our division. I work with colleagues who our average length of time in the juvenile division is ten years; so these aren't people that are just coming and using it as a training ground. But our representation now looks very different than it did ten years ago.

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I'll just give you a few examples of that. 8 9 Ten years ago -- I've been with the office eleven 10 and a half -- so around that time frame we would 11 show up for initial hearings. We'd sit in the back 12 of the courtroom. The court would appoint us. We 13 would sit down next to a child and say "Hi. I'm 14 your public defender." And then we would proceed 15 with the hearing, with no additional conversations 16 and paperwork in front of us.

Now we meet with every child in advance. I'm not talking just outside of the courtroom door. We meet with every child in advance before hearings to gather information about them, provide information to them, answer their questions, and help prepare them for their hearings.

Ten or eleven years ago we would sit in the courtroom, and we would make arguments about what the child needed in relation to their care and

1 rehabilitation. Now we present evidence, not 2 arguments, evidence, that includes information 3 about the child and what their express interests are, what they want to have happen. We support 4 5 that with psycho-social assessments and safety 6 plans from our social workers. We support that in 7 testimony and reports from experts and psychologists that we're able to hire. We are able 8 9 to present evidence to the court and make sound 10 arguments for waiver and for dispositional 11 hearings.

In the past our participation terminated at the point of disposition; so a child would go on to probation or go into residential treatment, and their representation would end at that time. They had nobody who would sit with them when they would come back for review hearings. We wouldn't appear again until a violation was filed.

We've changed that. We represent all children until their case closes in juvenile court. So what we're able to do is we're able to intervene. We're able to prevent a lot of those violations from coming about. We are able to remain in contact with children who are in residential facilities and advocate for their early release.

So I point out these examples, and you may be thinking, well, isn't that what attorneys are supposed to be doing, meeting with their clients, present evidence, hiring experts, consulting with their clients and representing their needs? But, unfortunately, I am finding as I'm talking to colleagues throughout the state, they are much more challenged in being able to do that.

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9 I don't believe, from most of the folks that 10 I'm working with, that it has anything to do with 11 the lack of desire to provide high quality 12 representation. It has to do with lack of 13 resources and lack of support.

14 Through the Juvenile Defense Project I've 15 talked with over a hundred attorneys in various 16 parts of the state, and I'm meeting with people 17 that are very interested and motivated in providing 18 specialized juvenile representation. But I'm also 19 meeting with people that don't have paralegals, 20 that don't have investigators, that don't have 21 funds to hire experts. I'm meeting with people 22 that juvenile defense is a small part of their 23 practice, and so they have to manage representing 24 these juvenile clients while they are overwhelmed 25 with their criminal clients and clients with

increasing CHINS and TPR cases. So often our juvenile clients, who come to you with cases with these consequences, come last.

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So I just, I just point all of this out and would just like to give a few comments as it relates to ways that we can equalize indigent defense representation for children in our state. I think we need to have training requirements, and we need to have standards in place for attorneys who provide representation to children. Right now we have commission standards that are pretty broad.

For example, to represent a child facing waiver to criminal court, perhaps the most severe consequence a child in the juvenile system could face, the requirement is you've been a attorney for three years, and you've gone to trial in two or more cases of that same level. That doesn't mean you've ever represented a child in juvenile court.

I believe that we need to have in place support so that attorneys can meet these standards. We need to have some financial motivation for attorneys to want to specialize in juvenile court defense and want to continue in this area of practice and not just view it as a training ground to move on.

We need to have access to resources, those support staff that I talked about that are critical to our work -- paralegals, social workers, investigators. And then we need to continue to build our community of juvenile defense.

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Up until this last year, when I've been working with the Indiana Public Defender Council, we were a very scattered group. If you were to ask me who the attorney is who does juvenile defense in the next county, I would have no idea. But we've 11 reached juvenile attorneys in over 50 counties, and 12 we are really growing our community.

13 And I think of those juvenile defenders that 14 I've been in contact with in rural counties, where 15 they are the sole practitioner in that county, they 16 have nobody to reach out to and talk to about their 17 case and come up with different ways to approach 18 the challenges that they face. And, fortunately, I 19 feel we are providing some support and resources 20 there, and so I am hopeful that we can continue in 21 that work as well. Thank you.

22 JUDGE TINDER: Ms. Johnson, within your office 23 do some of your juvenile clients later need CHINS/ 24 TPR representation, or do they come to you after 25 that? How does that work?

20 1 MS. JOHNSON: Are you talking about whether 2 they are also a child who is deemed to be a child in need of services? 3 4 JUDGE TINDER: Right, yes. 5 MS. JOHNSON: Yes. We do have many clients 6 that are, we call them dual status; so they are 7 active in a criminal case and they are active in a CHINS case. Unfortunately, children in Child In 8 9 Need Of Services cases are not appointed attorneys 10 in my jurisdiction. In those unique cases where 11 they are in dual status, our court has developed a 12 unique court where their cases will be heard 13 together; and, therefore, our attorney is present, 14 representing them on the delinquency case and can 15 advocate for them. 16 JUDGE TINDER: You don't represent on the 17 CHINS. 18 MS. JOHNSON: But if the child is no longer 19 active in the delinquency case and has a CHINS 20 case, those children don't have express attorneys 21 representing them. 22 JUDGE TINDER: Other questions? 23 MS. JOHNSON: Thank you very much. 24 JUDGE TINDER: Thank you. And, of course, 25 written submissions would also be greatly

appreciated as well. 1 2 Vicky Bailey. MS. BAILEY: Thank you for the opportunity to 3 4 speak to you today. I am as of yesterday the 5 Assistant Appellate Division Chief for the Marion 6 County Public Defender Agency, so a bit of a 7 promotion. 8 JUDGE TINDER: Congratulations. 9 MS. BAILEY: Thank you very much. So I've 10 worked as a federal public defender. I've worked 11 as a federal public defender representing death row 12 inmates in federal habeas. I've worked as a child 13 attorney, representing parents in CHINS and TPR 14 cases, and as an appellate attorney representing 15 litigants in criminal cases, OAPs, delinquencies. 16 You name it, I've done it. And so it's with that 17 broad experience that I wanted to share my thoughts 18 with you on some things I've seen that would be 19 relatively cost effective ways to improve the 20 quality of representation for some of our clients. 21 So as I'm assuming most of you know, under 22 Criminal Rule 24 attorneys representing clients in

capital cases have ongoing training requirements.

Every two years they have to attend 12 hours of

training related to their work as capital

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litigators.

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There are no ongoing training requirements for 2 public defenders in other areas of representation. 3 For example, appellate attorneys, to be qualified 4 5 under commission standards, have to attend one 6 six-hour training program once ever, and that's it. 7 I can tell you that the appellate rules have changed so much in just the last five years that 8 9 they are virtually unrecognizable. And so if you 10 did your six hours of training a decade ago and 11 haven't updated it since then, you're going to 12 really be behind the times, and you're not going to 13 be the best advocate for your client. And so I 14 think that needs to change.

One way I thought this perhaps could be accomplished would be to change the commission standards to write additional training requirements so that people could be in compliance that way. Of course, that may require additional resources from the legislature, but our clients deserve it.

In terms of the trial attorneys, both representing criminal defendants and in delinquency cases, as an appellate attorney, when I get the records in these cases, I get to review, of course, everything that was done by the trial attorneys.

And I can tell you there are two particular areas where I have seen deficiencies and where I think, perhaps it might not be the most obvious areas, but where I think additional training would be really helpful.

6 First, in legal writing and research. 7 Appellate attorneys, we do that all day every day; so that's not unusual for to us do. But attorneys 8 9 file substantive motions. They have to be up on 10 the current laws. And, frankly, there's no 11 training, there's no real focused training for 12 trial public defenders on legal research and 13 writing in this state. It's certainly not a 14 requirement, and I think it should be.

15 Another area that I think could be really 16 helpful to our clients is if training was required 17 in the area of negotiation and conflict resolution. 18 The reason I think that is this: Most cases in 19 this state are resolved through guilty plea or 20 admission. And so for most of our clients, what 21 we're going to be able to do to help them is help 22 them get the best possible plea agreement and best 23 disposition or sentence on their case.

24 We're not trained as public defenders how to 25 do those sorts of things. And I think that

including that in part of the training, we would 1 2 see better results for our clients. We get people 3 who, the plea agreements that we see or that I see in a lot of my cases, they are just boilerplate. 4 5 They are boilerplate printed out by the state. There is no counteroffer, no negotiating, no 6 7 nothing. This is what the state offered, and this is what the client signed, and it's a done deal. 8 9 I think we can do better, and I think we need 10 to teach our attorneys how to do better. And I 11 think that this task force could encourage the 12 commission to improve the training standards and 13 requirements for public defenders. 14 You asked me to keep it to five minutes. 15 JUDGE TINDER: I did. 16 MS. BAILEY: So I can submit the rest to you 17 in writing, if there are no questions. 18 JUDGE TINDER: I do have a question. In terms 19 of who should provide the training, where should 20 public defenders look for that type of training, 21 both writing, research, as well as conflict 22 resolution, mediation, negotiation? 23 MS. BAILEY: Well, so I think there are two 24 possibilities. I mean, the commission standards 25 require, my reading of them, that when a county

board is set up, one of the things that the agency or office is to do is to provide training. So that could be a requirement put on the local agency, if there is one, to provide specific areas of training. Because now it's just training in general. No specific requirements about what type of training has to be offered.

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I know a lot of counties are outside the 8 9 commission standards, so another option would be to 10 do localized training through the Public Defender Council. I know they are doing some of that. They 11 12 are going around to counties with different types 13 of localized training. Which is a really good idea 14 because local practices and mores are different; so 15 what works in some places isn't going to work in 16 others.

Another option would be to approach the state agency that handles CLE and see if we can get a waiver of some requirements for distance learning so that public defenders could do more online training in terms of research and writing. Those are some thoughts I had.

JUDGE TINDER: Great.

24 PROF. SCHUMM: Does your office have resources25 for training to send you places outside of

Indianapolis or even outside of Indiana?

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MS. BAILEY: Not so much. We are the biggest office in the state. I attended a training last fall in Long Beach, California, that I had to apply for a scholarship for. It was a great opportunity. I took what I learned there, and I came back, and I passed it along to all my colleagues.

8 But if it's not an in-state training, where we 9 can drive and hopefully don't need a hotel, the 10 resources are just not there. We do a lot of brown 11 bag training. We have lunchtime trainings. We do 12 so many a year so that everyone can get their CLE 13 requirements met.

14JUDGE TINDER: Do you make any of your15training available to public defenders in other16counties?

MS. BAILEY: I don't know that. I do know all our training is available to our contract attorneys. I think it's possible that other public defenders can come for like just a nominal fee. But, no. And perhaps that's something we can look into making it more broadly available.

But cost is an issue. And so, again, the distance learning, remote learning requirements imposed by the CLE requirements, it's very small.

You can only do a few hours a year. So if those 1 2 were changed or modified or some sort of exemption given for public defenders, I think it would open 3 up a lot more cost effective opportunities for 4 5 training in more areas that could save counties a 6 lot of money and provide better representation. 7 Thank you. JUDGE TINDER: Again, we look forward to your 8 9 written submission as well. From P.A.C.E., Rhiannon Edwards. 10 11 MS. EDWARDS: Hello. Thank you very much. 12 I'm from P.A.C.E. That stands for Public Advocates 13 in Community Re-Entry. We are a not-for-profit 14 that only serves ex-offenders here in Marion 15 County. 16 I just want to speak to you all today just to 17 kind of give a perspective from the clients that we 18 serve what changes we think would be effective for 19 the clients that we serve. 20 Everyone that we see has a felony conviction, 21 so they've already come through the system. What 22 we see with a lot of them is the majority of them 23 don't understand their sentence, their plea 24 agreement, whatever they've signed. They really 25 have not a lot of understanding of what that means,

in particular around modification. They all want to modify. They all feel like they are jailhouse attorneys, and they feel like they have the knowledge to do so.

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JUDGE TINDER: They are on parole status at this point or work release?

MS. EDWARDS: They are on work release. They are on parole. They are on probation. Most of the ones that we see modifying are not parole. They are on work release or on PTSD from the Department of Correction, and they are all modifying. They are all modifying on their own.

I don't know whether or not all of them are even eligible for a modification. I don't think they even know that. So I know there is a lot of time and resources spent on their transport to court, the clerk, all that time around modification.

19 It's very hard to understand, you know, 20 sentencing and the time cuts and all that just for 21 a regular person, let alone for them. But I would 22 just love to see a little bit more focus around 23 making sure they actually understand their 24 sentence, making sure they actually understand what 25 that means, so that us, as community providers,

we're not going to do any legal assistance, but at least if we know a little bit, we know how to direct them, we know what to do with it.

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The other thing that I think is really important is engaging the community organizations with public defenders more. We do that a lot only because we have certain contracts where we're working within, you know, behavioral health court or reentry court. But for the most part that does not happen on a regular basis.

11 So my client gets a technical violation, for 12 example, and they are back with their public 13 defender, and they are fighting that. We'll never get contacted about that. So there is information 14 15 we may have about services that they are provided, 16 services that they are eligible for. I'm speaking 17 specifically around technical violations. Not so 18 much new charges, but around technical violations, 19 how can we help to mitigate.

20 JUDGE TINDER: Technical like failure to 21 report an address change?

22 MS. EDWARDS: Yes, address change, or 23 probation, they've not been compliant with 24 probation. This is again primarily probation, 25 community corrections. Not so much parole because that's a whole different process, obviously. Just seeing how we can kind of work together a little bit better for the betterment.

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I know a lot of counties don't have an 4 5 organization like ours. But especially for Marion 6 County, we are serving at least 1500 people a year. 7 And so if there is a way we can help with information or sentencing. You know, why did this 8 9 person go to a work release when we know his 10 history of drug abuse, and we know the amount of 11 drugs that are in the work release center, can we 12 maybe help give some information so maybe a 13 different sentence is applied.

14 That's pretty much what all I wanted to share, 15 kind of our understanding from our perspective. 16 JUDGE TINDER: Ouestions?

Ms. Edwards, in terms of sentencing clarifications, so say a client is confused about the effect of a condition or something like that on a probationary term. What do you do? Do you send them back to their PD? Do you send them to the court? What do you do with it?

23 MS. EDWARDS: We have staff that are IRAS 24 certified; so we can go into the system and try to 25 look a little bit. We will try to contact the work

release probation to figure it out. The biggest question that they have is they are in work release. How much time do I have to stay in work release before I can modify home detention, or how much time am I on probation at the end of my sentence.

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So I think they understand the big bulk of it. I got 365 days. That's my sentence. But they don't know what that means. They don't know how much time is in each area and when they're eligible to kind of drop down.

We see this a lot. We have a contract with 12 13 the work release here in Marion County, and all the 14 gentlemen in the work release believe they are 15 eligible for a modification. They are all modifying. And, honestly, I don't really know how 16 17 many of them really are, if they need to wait a while. We don't know. We're not lawyers. Some of 18 19 them do get their modifications that they do on 20 their own, but not all of them.

JUDGE TINDER: Maybe there are some to whom it was explained, but they are looking for maybe a better explanation?

24 MS. EDWARDS: Some of them, yeah. But most of 25 them, they're just dead set. "Yeah, I've got 25

more days." Well, how do you know that? And then 1 they find out that they have a year longer. 2 So there is a definite disconnect. 3 4 A lot of them, I think they think they know it 5 all; they've been in the system for a while. But I 6 do think for many of them there is a definite 7 disconnect in their comprehension of what they're signing onto. 8 9 JUDGE TINDER: Other questions? 10 Thank you so much. And if you want to submit anything in writing, please feel free to do that as 11 12 well. 13 MS. EDWARDS: Thank you. 14 JUDGE TINDER: All right. Chris Shema from 15 Vigo County. 16 MR. SHEMA: Judge, I promise you I am not 17 stalking you. 18 JUDGE TINDER: That's all right. 19 MR. SHEMA: Thank you, Your Honor. Actually, 20 I'm here more by proxy dealing with the CHINS 21 issue. I was listening very closely to Mr. Little. 22 I would say that one of the concepts that I was 23 asked to bring to your attention on behalf of the 24 people doing CHINS was somewhat similar to him in 25 that when you're dealing with an agency that has

far more resources than we do, and you get to the game late, the decisions have already been made. The most important decisions have already been made, which is removal of the child. There's not an attorney present at those initial hearings.

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6 And I think that parallels the concept that 7 we've been talking about in the Public Defender Council for a while, this issue of, unlike in 8 9 federal court, Your Honor, where it would be 10 unheard of for somebody to lose their liberty 11 without being promptly brought before a magistrate 12 and have a detention hearing with counsel present, 13 the way it tends to work in state court is a 14 decision is made to take that person into custody. 15 The state will be given three days to formalize 16 charges, and many courts are of the mind that 17 there's no obligation to provide counsel until 18 charges are formalized.

19 If you are dealing with a holiday weekend or a 20 period like Thanksgiving, you could have someone 21 sitting in jail for seven days before they are even 22 appointed counsel. By then they've lost their job. 23 They may have lost their home. And more 24 importantly perhaps even than that is their local 25 friends at the drug task force, or whatever, have

had them marinating in the jail for three or four days where they can come have them make incriminating statements without the benefit of counsel.

5 I think that the worst injustices I think I've 6 seen over the 20-some years I've been practicing 7 here all happen right at the start, right at the 8 very beginning because there is no counsel 9 appointed. There is nobody there to protect their 10 interest.

I don't do CHINS cases. I was asked to bring that to the attention of the board; so I'll leave it to the people who do that to address that concern further.

15 And I did want to follow up, Judge, with the 16 question I raised last time about the concept of 17 merit board commission protection for public 18 defenders. I do find it amazing that firefighters 19 and law enforcement officers have more statutory 20 protections as far as doing their job than we do. 21 And no one, no one who does this kind of work 22 should ever find themselves in a position where 23 they have to make a choice or feel like they have 24 to make a choice between doing their job and 25 keeping their job.

And as a member of the Public Defender Council 1 2 who was on the outreach committee, I've heard from attorneys throughout the state where they feel like 3 that's their biggest problem. They are trying to 4 5 do their job. And whether it is a perception they 6 have that is flawed, or whether it is real, they perceive that sometimes, if they are too strong an 7 advocate, if they are fighting for experts, if they 8 9 are fighting for the resources, they are going to 10 be penalized because they are like Oliver Twist, 11 asking for too much. Thank you.

JUDGE TINDER: So the commission that selects public defenders should be independent of the judiciary; so it's not the judge actually hiring the public defenders?

MR. SHEMA: I think judicial input is important, but it should not be controlling.

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JUDGE TINDER: What would be, from your perspective, the ideal appointing authority? What would that consist of? What would that look like to us?

22 MR. SHEMA: Judge, I can only tell you that 23 there are two models that I think are worthy. I 24 wish Monica Foster was here. I always enjoyed 25 practicing in front of Your Honor, and I enjoyed immensely practicing in front of Larry McKinney. I hope you don't take offense to that.

JUDGE TINDER: Not at all.

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4 MR. SHEMA: I never felt like if I got into a 5 situation, and you know, Your Honor, sometimes as a 6 public defender you feel like, gee, there's a 7 prosecutor over there, but the quy I'm really doing battle with is up on the bench. Okay? And having 8 9 that degree of professional independence I think is 10 important, and I sort of felt like I had that with 11 the CJA panel. Obviously, you guys had a lot of 12 authority.

13 But I can tell you that doing merit board work 14 in Terre Haute, I have had firefighters and police 15 officers who were up for being fired for purely political reasons. And we were able to protect 16 17 their jobs successfully because the merit 18 commission said, no, we're not going to demote this 19 person or fire this person because of the local 20 politics of the land. And they do have statutory 21 protections that we don't have.

22 So with that I'll pass it on. Thank you, Your 23 Honor.

JUDGE TINDER: Any questions?
PROF. SCHUMM: I have one. So in Vigo County,

how would you all handle the situation Ms. Edwards mentioned? If someone wanted to modify their sentence, and they were former clients, are they still your client? Or after sentencing are they not your client?

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MR. SHEMA: That is such a great question. It depends on who you talk to, Professor. Most of the time we don't even know about it. A lot of the times the appearance of the attorney is withdrawn once the sentence is entered.

It is a hole in the system that has not been fixed because some people are filing modifications on their own. Occasionally, a judge will pick up the phone and say, hey, do you want to come over and handle this modification.

16 It does not factor into our numbers as far as 17 our caseload requirements. Many public defenders 18 sort of chafe at the idea of being asked to do more 19 and more and more. And we are supposedly under the 20 system that monitors our caseload, but you are not 21 counting a lot of what we do. And that would be a 22 perfect example of one.

So it depends. It's just ad hoc. There is no system in place to deal with modifications. And I would say that while there is a system to deal with

probation violations, that's a similar issue, 1 2 because we talked about how numbers are counted. 3 It's one thing for the chiefs to say, well, we're in compliance. We're in compliance. But we get no 4 5 consideration for probation violations. And since Level 6 felonies will not go to the 6 7 DOC, in Vigo County our judges try very hard not to send people to DOC. I personally have been 8 9 involved in as many as ten and eleven probation 10 violations on the same Level 6 or Class D felony 11 for which I get zero credit. 12 Now, I don't mind doing it. You know, it's my 13 job. I'm going to represent the person. But it does seem like it's a flaw that that is not taken 14 15 into consideration when you are measuring caseload 16 restrictions. 17 Does that answer your question? 18 PROF. SCHUMM: Yes. Thank you. 19 JUDGE TINDER: Any other questions for 20 Mr. Shema from Vigo County? 21 I'd like to call on Stacy Uliana now, who has 22 submitted a written submission on part of the very 23 subject of Mr. Shema's comments regarding the need 24 for independence by the public defender and the 25 courage it takes to be aggressive for your client

when your appointing authority may be the person 1 2 you're making that argument to. MS. ULIANA: Thank you, Judge. First of all, 3 I wasn't ready to speak, but that's all right. 4 Ι 5 submitted a written submission for a reason. 6 JUDGE TINDER: I have never met a public 7 defender who wasn't ready to speak. MS. ULIANA: I will sum up the courage. 8 9 I agree with everything I've heard thus far. 10 The biggest issue that stuck out to me, as I've 11 helped public defenders around the state for the 12 past 20 years, is the independence. There are so 13 many times I've had public defenders call me on the 14 phone and be upset. You know, "I have this person 15 that really needs help. I need a mental health 16 expert, but I can't do that." I'm like "Well, why 17 can't you do that? Here is the case law. Go to 18 your judge. I'll even give you a motion. Fill in your client's name. Go to your judge and ask." 19 20 "I can't do that in my county. We don't do 21 that in my county." And they are really afraid of 22 their job. And I don't know if it's their own 23 perception or it's a reality, but this happens

mostly in rural counties where people know one

another, and there is an environment there that you

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get along to move along. And the person who gets the cases going, who costs the least, is the person who is going to get the public defender job. And they are going to stay in that public defender job forever, and then their children are going to get that job. And nothing is ever going to get better. Nothing is ever going to change.

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I'm in Johnson County, and that's happened in my county, too.

JUDGE TINDER: So how do we get to that level of independence? What sort of array of appointing authorities should there be rather than having the judges make direct appointments, direct contracts with counsel?

MS. ULIANA: That's a hard question. I mean, right now we have the boards, which I think work in a lot of places. But in some places they may end up doing the same thing that judges do, especially when it comes to being cost efficient.

I think the boards is where it starts. There is always the idea of a state public defender system. I don't know if you all are thinking about that. I know Kentucky has one. And I'm sure there's a downside to it, but the upside may be they are completely independent. Also, another upside is training. I heard from Victoria Bailey about the training. The one thing they've got going in Kentucky, before you even become a public defender, you have to go to a week or two-week long training where you stay there, and you learn.

You go through all these different segments.
For instance, you'll have a two-hour segment on
bond hearings, and you stand up and pretend you are
in a bond hearing. Same thing with a suppression
hearing. That's some amazing training, and it's
required to be a public defender because they have
a state public defender system.

I can't tell you that I am versed enough on the subject to say that that's where we should go, but I think it's something that you should consider. But the more independence from the judiciary the better.

I think there are a lot of good, fine judges out there, but I think we all get used to the environment we're working in. And if you have someone who's constantly making it more difficult to get a case to completion, then they are going to be cut out of the system.

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And you need public defenders to be that thorn

in the side. I mean, I don't know why we all chose this profession, but there is something about us that likes to be a thorn in the side, and you need us.

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So I guess my observation would be we need a better environment for public defenders to find the courage to stand up and say what they think is wrong. And we need better caseloads, always better pay, but also to feel free and safe that you can stand up and say "objection," and the most you're going to get is maybe an eye roll and an overruled.

Do you have any other questions?

13 PROF. SCHUMM: I do. You've done appeals all 14 around the state, different places. So what do you 15 see as the problem or solution for appeals? Do you 16 think it works the way it is now, where you get an 17 appointment from whatever county? Do you think 18 that allows feedback and resources for those 19 lawyers in those counties to ask you for help, or 20 they don't really get to you until after you get 21 the cases? What do you think is the answer for 22 appeals? Do you think it works well now the way it 23 is?

MS. ULIANA: I think appeals should be the first place we should get a state public defender

system. The system now, I don't think it works at 1 2 I think appeals is the first race to the all. 3 bottom. They give the contract to the lowest 4 bidder, and the lowest bidder is going to do the 5 least amount of work. So that's the first problem 6 with appeals. 7 There is a wide array of competency in appeals. I've read a bunch of appeals, helping 8 9 other attorneys. I think Marion County does a 10 great job, but there are some other counties out there where you don't even know it's an appeal when 11 12 you read it. And that's not, that's not right. 13 And, also, if you get a system of statewide 14 public defenders, they can reach out to the trial 15 attorneys who can get a system of coordinating with 16 them. 17 Marion County does that really well. If they 18 have an issue they want to raise up, they'll talk 19 to their trial attorneys and say, hey, start 20 raising this issue in this situation. And then 21 they work with the appellate attorneys to preserve 22 the record and to create that record. I think that 23 would be a wonderful way to do it all over the 24 state and to bring some consistency to appeals. 25 Another problem with appeals is that a lot of

44 1 judges won't even pay for a transfer. So I have 2 had so many attorneys call me and say, "Well, I 3 don't want to do a petition to transfer, but my client wants me to do one, and I'm not going to get 4 5 paid for it. What should I do?" 6 I'm like "Well, you have to do it. It's part 7 of the appeal." But a lot of the judges out there don't think that's part of an appeal. So, yes, I 8 9 don't think the appellate public defense system is 10 as good as it could be right now. I think it could 11 get a lot better. 12 JUDGE TINDER: So maybe some judicial 13 education on the idea that the petition to transfer 14 is part of that appeal? 15 MS. ULIANA: Well, that would be great. And 16 maybe some judicial education on that people 17 shouldn't plead quilty at initial hearings, too. 18 That's another thing I've seen a lot. It's so 19 painful to sit in a courtroom, waiting for your 20 turn to be called, and see these people on video 21 who need to get out because they need to go feed 22 their families and get back to work, and they say 23 "Do you plead guilty or not guilty?" Which they 24 shouldn't even ask that in an initial hearing. And 25 they say, "Well, I'll plead guilty if I get out

today."

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I've seen that so many times. They get out today, but then they have a conviction forever, and they never have an attorney look at it. So that's another thing that if you were going to have judicial education, it would be on that people should not be pleading at the initial hearing.

PROF. SCHUMM: So what's the solution to that? 8 9 Part of the problem is the bail problem; right? Ιf 10 someone is out, they are going to be less likely to 11 think they have to plead quilty. Is the solution 12 something like Criminal Rule 25 for adults? If you are not going to hire a lawyer, if you're indigent, 13 14 that you can't plead guilty before you have a 15 lawyer appointed for you?

16 MS. ULIANA: No. I think it is not 17 encouraging people to plead guilty at initial 18 hearings, which is what's happening. Judges are 19 asking "Do you want to plead guilty or not?" I 20 think getting rid of bond, first of all, is one way 21 to get people out when they are dealing with 22 misdemeanors or low levels, but No. 2 is to not 23 encourage it.

If somebody really, really wants to plead guilty, and you go through all the proper steps, I

quess that's their right and wait their turn. 1 But I see it going a step further, and it's a way to 2 clear your dockets. And if we're going to start 3 4 doing that and giving the people the option to 5 plead guilty and encouraging that at the initial hearing, you need a public defender there. 6 7 Does that answer your question? PROF. SCHUMM: Yes. I think you started with 8 9 hostility, but I think you maybe kind of agree that 10 it's good to have a public defender, especially in 11 felony cases before somebody pleads. 12 MS. ULIANA: Right. So you either have a 13 public defender or you jump start giving bond more 14 often to people who are put in that position. 15 MR. LANDIS: Since you go around and see a lot 16 of courts, how many or how often do you see public defenders at the initial hearing prepared to be an 17 18 advocate for their clients? 19 MS. ULIANA: I don't think I've ever seen 20 that. Things may be changing with, you know, the 21 pilot project. 22 MR. LANDIS: But the right to counsel attaches 23 when? 24 MS. ULIANA: At the time of arrest, 25 Mr. Landis. It's in the Constitution.

MR. LANDIS: I'm just curious. 1 2 MS. ULIANA: Yes. It's not happening, and it 3 is a problem. I heard Mr. Little talk about it, and I've seen it often. 4 5 JUDGE TINDER: Mr. Shema? 6 MR. SHEMA: Thank you, Your Honor. I just 7 want to point out, too, many judges around the state, when you use the term, initial appearance, 8 9 they consider that to be the appearance after 10 charges have been formalized when people sometimes 11 have been sitting in jail four or five days. I 12 consider the term, initial appearance, to be the 13 first time they show up in court. But there is a 14 semantic problem. 15

Perhaps we need to, talking about judicial 16 education, if we call initial appearance the first 17 time they are brought into court after charges are 18 formalized, what are we calling that hearing that 19 we used to call a probable cause hearing that a lot 20 of judges don't even have anymore? I've seen 21 people pleading guilty the very first day they are 22 brought into court because they don't want to lose 23 their job; and they're told if you plead quilty, 24 we'll let you out today. So I just want to point 25 out that term, initial appearance, means different

48 things in different courts. 1 2 JUDGE TINDER: All right. Thank you. 3 Laura Pitts? 4 MS. PITTS: Good afternoon. Thank you very 5 much for letting me speak. I am one day into being 6 the major felony supervisor for the Marion County 7 Public Defender Agency. 8 JUDGE TINDER: Congratulations to you. MS. PITTS: Thank you. I wanted to talk a 9 little bit about commission standards because I 10 think that's one area that great improvement can be 11 12 made. Currently, obviously, there are no standards 13 for misdemeanors. So there's no caseload 14 requirement for how many misdemeanors somebody can carry. That's a big deal in a county like Marion 15 County where there are thousands and thousands of 16 17 misdemeanors. We can never, never fully staff 18 misdemeanor court the way it should be because 19 there are no commission standards. There's no 20 reimbursement, so we do what we can. 21 But a lot of people, I think, perceive 22 misdemeanors to be not such a big deal. But it is

24 consequences to misdemeanors.

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JUDGE TINDER: Are there standards such as ABA

a big deal because there are so many collateral

standards or standards of a PD system in another 1 2 state or area that you could point to that audit the misdemeanors that you look to? 3 4 MS. PITTS: It's not something that I've 5 personally researched. 6 JUDGE TINDER: Okay. 7 MS. PITTS: The other area that I think is a problem with commission standards is major felony 8 9 cases, which obviously is primarily what I do. 10 Major felony cases are all weighted the same. 11 For example, a Level 5 felony counts as one 12 case, and a murder counts as one case. To sort of 13 illustrate why this shouldn't be and why this is a 14 problem, I looked at some of my cases that I 15 recently closed out. I looked at two of my last murder cases of how 16 17 many hours I spent on those cases. I spent 62 18 hours on one and 45 hours on another. I looked at 19 two Level 5 cases that I recently closed out. One 20 was a pretty run-of-the-mill domestic. One was a 21 habitual traffic case. I spent 5.9 hours on one 22 and nine hours on the other. 23 There is a huge difference on how much time

I'm spending on a murder case versus a Level 5

case, but they count the same. They are one case

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1 in my limit of how many cases I'm allowed to carry. 2 And I don't think that's fair or that's right 3 because so much more work is going into higher level cases. 4 5 JUDGE TINDER: So, again, what should the 6 ratio be, or what other ratio should we look to 7 that aren't currently being used as the standards here? 8 9 MS. PITTS: I think one way that you may be 10 able to look at it is we, and I don't know that 11 everybody does this, but in our county we keep 12 track of how many hours we spend on our cases; so 13 we actually have those generally by level. I think 14 you could look at using our data to see how much 15 time are you spending on a Level 5, how much time 16 are we spending on a Level 1, to sort of see what 17 that ratio is. And that could be a way to sort of 18 come up with a calculation of does a murder count 19 as two cases versus a Level 5 as one, or what have 20 you. I think that's something you could use. 21 JUDGE TINDER: Thank you. 22 MS. PITTS: The other thing I wanted to say, 23 which was kind of said earlier by Mr. Shema, is 24 probation violations. Those don't count. The only 25 time we get counted for those is if private counsel

represented the person on the underlying. Then we'll count the case. But all of our PDs in all of our courts have to do probation violations.

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On the issue of modifications, we don't do modifications, and I wish that we could or that we did. But, again, that would be something that if we did, it's not going to count in any way. And at this point we don't have the time or the resources because of the other things that we're doing.

We actually have just started covering initial hearings in all the major felony courts. We are slowly rolling that out where we are going to have an attorney at each initial hearing. That's another time commitment for our attorneys, but we don't get any sort of case count for that.

So our attorneys do, I think, an excellent job with what they have, but we could always use more attorneys, more time, which we can only have if we have less cases and less things to do.

JUDGE TINDER: So if a probationer comes back, indigent client, wants a modification of the terms, your office says, "Sorry. We don't do those. You have to do that yourself"?

MS. PITTS: We generally don't domodifications. I personally sometimes will do them

1 for a client, if I have time, but sometimes the 2 time is not there. 3 JUDGE TINDER: Other questions?

PROF. SCHUMM: About covering initial 4 5 hearings, what does that entail? Does that entail 6 being able to talk to the person ahead of time? 7 Jill had mentioned sort of what it used to be like in juvenile versus what it is now. Are you able to 8 9 get appointed, able to do things at the initial 10 hearing, or is it just you are able to be there and 11 start doing your work later?

MS. PITTS: We'll talk to the clients ahead of 12 13 time, obviously trying to find out if they are 14 asking for a PD or not, go over the charges, go 15 over the penalty ranges, go over the rights with 16 them. We are asking the judges then to do the 17 indigency determination first, as opposed to a lot 18 of judges will go through everything else first and 19 do the indigency determination last.

And so once they do that and are more acquainted, they are with the client throughout the rest of the hearing. If the court will allow us to waive formal reading, we can do that. We can ask for a bond hearing. If we believe there is a probable cause issue, we can address that.

53 PROF. SCHUMM: And the bond hearing is later? 1 2 There is no way bond can be addressed at that time? MS. PITTS: It depends on the offense. If it 3 4 is an offense with a victim, then the court judges 5 are generally not going to address bond at that 6 moment. Otherwise, it would probably be a 7 judge-by-judge thing as to whether they are willing 8 to address it at that moment or set it for a bond 9 hearing. 10 JUDGE TINDER: Other questions? 11 Thank you, Laura. From the National Association of Mental 12 13 Illness, Marianne Halbert. Good afternoon. 14 MS. HALBERT: Good afternoon. Thank you for 15 the invitation to speak to you today. My name is Marianne Halbert. I'm the criminal justice 16 17 director at NAMI Indiana, National Alliance on 18 Mental Illness. We are a nonprofit that advocates 19 for the improvement in the lives of people impacted 20 by mental illness as well as their family members. 21 I was formerly a public defender in Marion 22 County. It's so nice to see a lot of my colleagues 23 that I used to work with here today. And in that 24 role for 14 years I represented only clients with 25 serious mental illness. Luckily, they have a

unique specialized position there just to really focus on that.

3 I represented people at involuntary civil commitment hearings as well as in what is the PAIR 4 5 program, which is our pretrial mental health 6 diversion program that a group of us developed. So 7 the last seven years, as criminal justice director at NAMI Indiana, my role is to try to reduce the 8 9 number of people with mental illness in jails. We 10 also have a help line where we get a lot of calls 11 from people from across the state.

12 Part of the concern I wanted to share with you 13 today, we hear from a lot of, it seems to be 14 particularly mothers who call, and they have a 15 loved one in the jail. And fortunately we don't 16 hear many complaints about Marion County because we 17 have a really robust system there. But it seems, 18 the impression is a lot of public defenders in the 19 smaller communities don't understand mental 20 illness. They don't understand the impact that 21 that might have on a person they are representing. 22 They don't want to hear information about it, and 23 they want to just sort of treat it business as 24 usual.

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I'm probably preaching to the choir when I say

that there is an overrepresentation, a disproportionate number of people with mental illness in the criminal justice system as opposed to the general population, and that they spend five times longer in jail on average than people without mental illness.

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So I think having just a basic understanding of mental illness and some core competencies in that regard as a public defender is critical. You can't really engage in public defense and not have 11 clients with mental illness, even if that's not 12 something you are comfortable with.

13 I know you guys have a lot of different issues 14 you are going to be looking at, but as far as 15 representing clients with mental illness, I hope 16 that part of what comes out of this task force is 17 finding ways to make sure that every public 18 defender understands how to represent a client with 19 mental illness.

20 JUDGE TINDER: Would you go to our website and 21 look at the resources we've got listed and see if 22 there is some publication that NAMI has or some 23 other organization that would be helpful to us to 24 give us a background about the effects of mental 25 illness on indigent defendants?

56 1 MS. HALBERT: Yes. I would be happy to. 2 Thank you. 3 MR. LANDIS: What other resources would public 4 defenders need to be effective in identifying, 5 screening mental illness? 6 MS. HALBERT: I think, first of all, just a 7 basic understanding of what the major mental illnesses are. A lot of attorneys, unfortunately, 8 9 don't even understand what schizophrenia is, or 10 what's happening to a client when they are 11 experiencing symptoms like that, let alone other 12 things like mania, symptoms of PTSD or TBI. So I 13 think just a basic understanding, an overview of major mental illnesses, and then digging deeper 14 15 into that in terms of how that might have impacted 16 their behavior at the time of the commission of the 17 offense and how that would impact their 18 representation throughout the course of the process 19 while they are resolving the case one way or the 20 So I think it's a few different levels that other. 21 we want to tackle there. 22

22 MR. LANDIS: I'm just trying to identify, I 23 mean, it's difficult to say we are going to take 24 1400 public defenders and like that make them 25 experts. Is there some way to bootstrap that into saying if they have these amount of resources, this kind of additional, whether it be social workers or mental health experts that can help when they think there is somebody that they don't know if they are just in an acute state or there is a mental illness or something, what would be the good next step to take as a resource to say can you screen this client to see if you think there is a mental illness?

10 MS. HALBERT: I think that that's a really 11 good point. I think the challenge will be 12 apparently in the smaller communities, where you 13 may not have a social worker that you have access 14 to. So that may be something you guys can come up 15 with, maybe some sort of regional resource or 16 something. Because I do think that we don't want 17 public defenders diagnosing clients, obviously. We 18 need a mental health professional to do that. But 19 at least to understand, as you said, to identify is 20 this someone I should have screened or assessed and 21 look a little deeper potentially even before going 22 as far as entertaining a defense of mental 23 incompetence, if that's appropriate depending on 24 what they're seeing.

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Yes. I think to have some opportunity for

that assessment to guide what direction it goes would be helpful.

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JUDGE TINDER: I suppose there are sentencing dimensions as well that mental health factors weigh into.

MS. HALBERT: Yes. And I think there is a lot of confusion about that, too, because I think some people think that if the client gets a guilty with mental illness, they'll go to a state hospital or get treatment. There are some people who think we can have the judge order them to get treatment if they go to prison, and you can't really do that.

13 So I think there is a lot of misunderstanding 14 about, as you said, the sentencing and the 15 consequences of various resolutions to the case in 16 terms of what's going to happen to the client.

PROF. SCHUMM: I have a question about
something that we've shared in our lives.
Representing people -- not in our lives.

20 MS. PITTS: Yes. You did an appeal for me on 21 a client.

22 PROF. SCHUMM: So does NAMI, do you have an 23 understanding of other counties, how things work? 24 In Marion County someone is always going to get a 25 public defender. In other counties it's my impression that sometimes judges don't appoint public defenders. Even though the statute says right to counsel, I think some think that means you have to be indigent. Which it's really hard, if you have a commitment sought against you, to go out and hire a lawyer, if you don't have the resources to do it.

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Do you get calls about that, or do you have an impression of how that works in other counties?

10 MS. HALBERT: I have tried to find out how 11 that works in other counties. I actually contacted 12 Indiana Court Services before they changed their 13 name to see if they tracked civil commitments in 14 different counties and how that works. I've not 15 gotten -- they have a lot of great people there who 16 work on different things, but I don't think that's 17 something that's been made available.

I don't know the answer to that. I would like to know that as well because I have heard I think the same impression that you have that not everyone who goes through involuntary commitment gets to have a lawyer.

PROF. SCHUMM: Could you talk just real briefly, since we have a court reporter here, of why it's important, having done those things, that

someone have a lawyer at a civil commitment?

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MS. HALBERT: Absolutely. Even though a civil commitment is not criminal in nature, there are a lot of things about it that certainly feel criminal in nature. They can be handcuffed while they are being brought there, depending on the security people that are transporting them.

8 Their civil liberty interests are at stake. 9 They can be involuntarily held at a local acute 10 assisted care facility and not be allowed to leave. 11 They can be sent to a state hospital where they can 12 be held indefinitely; although there are periodic 13 reviews.

They can be forced, if a judge finds that the evidence warrants it, they can be forced to take medication that they may not want, that may have side effects for them. They can be forced to undergo electroconvulsive therapy or ECT treatments.

20 So there are a lot of things where they can 21 have their liberty, their freedom, their bodily 22 integrity, those rights impacted. So it's really 23 important to have a public defender who can help 24 advocate to make sure that they get due process 25 through that proceeding.

61 JUDGE TINDER: You used an acronym, TBI. 1 2 MS. HALBERT: Traumatic brain injury. 3 JUDGE TINDER: Traumatic brain injury. MS. HALBERT: Yes. I apologize. 4 5 JUDGE TINDER: All right. Other questions? 6 Very helpful. Thank you. Again, any written 7 submissions when you see our website, we would be 8 delighted to receive anything. 9 MS. HALBERT: I'll follow up with that. Thank 10 you very much. I appreciate it. 11 JUDGE TINDER: All right. Ann Sutton. 12 MS. SUTTON: I don't really have any formal 13 remarks, but I guess I can answer a few questions on what's gone on before me today. Regarding CLEs, 14 15 we do usually open up our CLEs at least twice a 16 year. We have a couple on holidays. 17 JUDGE TINDER: How would other PDs know what 18 you are offering and what is available? 19 MS. SUTTON: The Public Defender Council has a 20 LISTSERV, and we send out notice on the LISTSERV. 21 Sometimes we charge and sometimes we don't. If we 22 do charge, it's usually \$25 for three credits, 23 which is pretty reasonable. 24 Then misdemeanors, the caseload under commission standards is 300. We think that that 25

would probably be fine. What we would be asking for is the legislature to include that in their commission standard reimbursement.

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I think right now our misdemeanor attorneys are probably averaging around 400 a year, with the exception of traffic court, which is over a thousand, but that's another whole separate issue.

If we are fully staffed in misdemeanor court, 8 9 I think 300 would be extremely doable for our 10 attorneys. We sort of changed the way we represent 11 misdemeanors. We used to just have attorneys 12 assigned to a day, and whatever cases came in, 13 that's what they have. That means you could come 14 in and have a file handed to you and do a bench 15 trial of a client you never met before.

We no longer do that. Our attorneys are assigned clients, and those are their cases. And when the clients return, they have the same attorney.

20 We've seen quite a rise, and our appellate 21 division can attest to this, quite a rise in trials 22 being done in misdemeanor court where previously 23 that was pretty unheard of.

And then the initial hearing project, we are starting to do them in major felony, but back in

October we started doing initial hearings in all misdemeanor and Level 6 cases in Marion County.

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I was just recently at a Criminal Term meeting, and the courts have declared a success because our jail numbers have gone down significantly with the assistance of public defenders in an initial hearing courtroom and able to secure people's release at an earlier time.

We're also able, we have a social worker in the initial hearing court, and that person is able to identify mental health issues, addiction issues.

We've been able to help people with placement. We get a lot of people arrested, sadly, from group homes. We are able to figure out another group home for them to go to because we don't want them let out onto the street to fend for themselves because they are just not able to.

We've been able to argue cases. We've had cases dismissed in there. The courts have issued sort of a pretty hardline rule about how much time the prosecutors are going to have to file charges. And if they are not filing them within that time, we've had cases actually dismissed.

So far preliminarily it's been, I would say it's going in a positive direction. Our controller

has just allowed us to hire, has promised to hire another attorney and another social worker and hopefully another support staff person down there.

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It's very fast paced, and it's a very heavy volume, and right now we just have two attorneys and a social worker. So that's not enough staff for that. But it has been very positive, and I would advocate for that for the entire state.

9 You know, we have a lot of hopes and wishes 10 with that initial hearing court. We would like to 11 be able to direct refer people in the problem-solving court from that. One of the big 12 13 problems with problem-solving court is there is 14 quite a delay for people who need to be in 15 problem-solving court to get from their regular 16 court into those programs. So we kind of see the 17 initial hearing court as a possibility of a means 18 to get people directly into those problem-solving 19 courts.

20 So I know you have many committees within this 21 task force. I would love it if you formed a 22 committee to come over and look at Marion County. 23 We've done a lot of really great things.

24JUDGE TINDER: We do plan to visit a number of25public defender offices, and certainly the largest

65 one is one we would definitely be looking at. 1 MS. SUTTON: Well, we would welcome you. 2 We have social workers on staff that we have found 3 4 really alleviate a lot of issues regarding clients 5 and client contact and resolving client issues and 6 go towards more of a holistic client representation 7 model. 8 We would love for you to come and see our 9 appellate division, our juvenile division. 10 Everybody is doing remarkable work. We're limited 11 by funding, and that's where we need help. JUDGE TINDER: Other questions? 12 Thank you. 13 As Mr. Shema alluded to, I ran a problem-making court. Judge McKinney had a 14 15 problem-solving court. 16 Lucy Frick. 17 MS. FRICK: Hi. Thanks for having me. I'm 18 Lucy Frick. I'm now in my third year of practice 19 with the Marion County Public Defender Agency. I 20 have been in Major Felony Court 3 since Labor Day 21 weekend. I am going to change my comments a little 22 bit. I had some prepared, but I don't think it's 23 actually need now, because I know it's going in the 24 right direction. I agree with what everyone has 25 said so far.

It's really hard to articulate probation. Probation is so labor intensive. I don't know how to organize it better. I know we need more time. Probation is more sort of you fly by the seat of your pants the day you're assigned to probation, and you hope it works out.

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7 I end up having so many clients that aren't 8 going to contest delegation, but they aren't people 9 who really should be violated. I had a client who 10 was a 17-year-old kid on home detention, so we 11 could, of course, talk about the problems of 12 putting teenagers on home detention, but he was 13 definitely not compliant.

Is that really who you want to assign to DOC, a 17-year-old kid who just like can't deal with home detention, doesn't have support at home, is a teenager with a teenager brain?

I could tell when I was talking to him in jail it was almost like talking to -- it was just wild talking to a teenage kid about why he can't comply with home detention. So I had to work on him, and how do you do that? My job was to do it, but I also had to take time from my regular caseload to help keep the 17-year-old kid out of prison.

So probation is just so labor intensive. It's

the least amount of time, it's the time that I feel I'm willing to prepare. I come to court, do my best. And I think every single person has basically a complex problem that needs a lot of work. And it's really hard to feel like I'm actually serving my probation clients. Probation is rough.

I also echo Laura Pitts' comments about 8 9 misdemeanors. I could carry on about misdemeanors. 10 I really like misdemeanor court. My first year as 11 an attorney in misdemeanor court, I had a thousand 12 clients that year. I may have had more. That's a 13 rough estimate. I had to count them one time for a 14 motion I was filing actually, and I was shocked by 15 how many I had at one time. And misdemeanors, boy 16 do they matter.

17 At all levels they matter, but at the 18 misdemeanor level I was amazed at how many of my 19 clients, they kind of get by. They basically have 20 housing. They have some kind of work. But just a 21 day or two in jail, and they lose their job. Then 22 they don't have money for housing or health care. 23 Misdemeanors really are catastrophic for people 24 that are trying to get by.

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JUDGE TINDER: And there could be potentially

deportation results. 1 MS. FRICK: Yes, of course. 2 JUDGE TINDER: And domestic violence 3 4 convictions can result in a felony, carrying a 5 firearm, et cetera. 6 MS. FRICK: Right. I've only been in major felony for a couple of months, and they're easing 7 me in on Level 5, which is real nice. So my 8 9 colleagues that are in major felonies can speak 10 more to those issues. 11 To me, when I was in misdemeanor court, it was 12 breathtaking how many people are there. And it's a 13 colossal waste of time and taxpayer dollars. And 14 there are so many people that get swept up in 15 misdemeanors. 16 Does everyone know that this is going on? I 17 mean, I have so many clients, group home clients, 18 people who have really just untreated trauma, and 19 so now we're criminalizing them for not being able 20 to access meaningful therapy. 21 Drug abuse, boy, I could carry on about that. 22 We are treating it like it's a one-time deal. You 23 can get rehabilitated, and you're fine. Really, we 24 should be treating it like a chronic disease, which 25 is what it is. It's an addiction you have to be

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dealing with for the rest of your life.

So misdemeanor court, to me it was breathtaking. That experience was really wild to see how many people get swept up so fast in the criminal legal system and then ultimately never see justice, and then they have a conviction.

7 And if you're getting people who it's their first offense, they're screwed. In Indiana, I say 8 9 lovingly, it's pretty darn contorted. So the folks 10 who get swept up on a misdemeanor charge, like a 11 marijuana charge, or you know what, petty theft, I 12 don't care about someone who stole something from 13 Walmart. I don't think that person should be 14 excluded from the social network because they have 15 a misdemeanor theft.

I can't tell you how many clients that say to me, well, now I've got a theft, so I'm never going to get hired again. And so then is it any surprise that that person reoffends and reoffends and reoffends? We're cutting them out of access to any type of meaningful life.

22 So I really feel very, very strongly about 23 misdemeanors. And I think our attorneys at that 24 level need more support, fewer clients.

Our social workers are worth their weight in

70 1 qold. They have been awesome. I have a lay understanding of mental health issues, but that's 2 not my training. My background is in the law. Our 3 4 social workers are wonderful at that level. 5 I could carry on. Does that help? 6 JUDGE TINDER: Thank you. Any questions? 7 PROF. SCHUMM: So 300 was a number put out. Do you think you could have handled 300 clients in 8 9 a year, misdemeanors? 10 MS. FRICK: If I had had 500 a year, that 11 would have felt like a dream. A thousand was 12 bananas. 13 MR. LANDIS: How many of your, roughly a 14 percentage of your misdemeanor clients stayed in jail because they couldn't make bond? 15 16 MS. FRICK: Most of them. I mean, I was 17 really lucky I was before a judge who really cared 18 about our clients, and I felt her to have a true 19 social worker heart. So she let a lot of people 20 out, appropriately so. But I was amazed when I 21 would talk to my colleagues in different courts how 22 many people are in custody for -- you would be 23 shocked. They are there for marijuana. They took, 24 you know, a CD from Walmart. You'd be surprised 25 how many people stay in custody in misdemeanor

court.

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MR. LANDIS: I wouldn't, but I wanted you to say that for the record.

MS. FRICK: And the other thing I'll say about misdemeanor court that I think should change is that I think that misdemeanors are a trap. I think people get hooked. And I also was shocked by how many people go on probation.

9 No one in misdemeanor law should be on 10 probation. Our clients can't afford it. It's a 11 trap. Probation I think is trying their best but 12 they -- I say this kindly. I don't want to point 13 fingers. I've had so many clients feel like they 14 are in an adversarial relationship with their 15 probation officer.

16 At the misdemeanor level, why are we wasting 17 taxpayer money? Somebody has a marijuana 18 conviction, why are we putting those people on 19 probation? Then, again, they can't afford it. 20 They miss a drug test. You know, they are people 21 who have stressful lives and untreated trauma, and 22 so of course they smoke pot sometimes. Are we 23 shocked that those people need some kind of escape?

So then they fail a drug test that they are getting charged for, and then they get revoked on

probation, and they go to home detention. And then they screw up on home detention for all those reasons, and then they go to jail for a misdemeanor. We shouldn't be putting people, maybe the drunk driving, but basically everything else in misdemeanor court shouldn't be on probation. So that's that. JUDGE TINDER: Any questions? Thank you so

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much. And the point that you had intended to, you are certainly welcome to submit in written form as well.

> MS. FRICK: Sure. Thank you.

JUDGE TINDER: Mr. Mark Russell from the Urban League. I'm sorry, Mr. Russell, I didn't call you on earlier. You had not made our list somehow.

16 MR. RUSSELL: No, that's okay. I do 17 appreciate the accommodation. It's a crazy week.

18 Members of the task force, my name is Mark 19 Russell, director of education and advocacy for the 20 Indianapolis Urban League. We were founded in 1965 21 by the late Sam Jones, who I was privileged to have 22 hire me several years ago.

The reason we're testifying today is we have 24 some serious concerns about the state of the public defender system in Indiana. For those of you that

may not know, the Indianapolis Urban League, on behalf of our thousands of clients, we have a variety of human services that we offer.

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4 One of the major ones is workforce 5 development. We just had a new class start this 6 There were about 90 people that came to the week. 7 orientation for that ten-day session. We do ten of those a year. Anywhere between 40 and 60 percent 8 9 of our clients have criminal records. We do not serve folks that have sexual offenses or violent 10 11 criminal histories; so reintegration is extremely 12 important to us. We have a network of over 130 13 employers that we work with to help people 14 transition back.

And we also recently became a center for working families, so we are not just doing Band-Aid approaches to serve the needs of these clients.

18 So I wanted to lay that background yet before 19 I make these other comments in that we're very 20 cognizant that all lawyers and their competencies 21 are not created equal. We're very cognizant of the 22 fact that income, or more specifically the lack 23 thereof, should not drive access to justice and to 24 competent equitable legal representation. The need 25 for structure, uniform, and ongoing training with

universal standards, and to have a means of 1 2 evaluation for those providing legal services needs 3 to be addressed. And we also need to keep in mind that many of the offenders that we serve, for 4 5 example, struggle with literacy. You give them the 6 test of adult basic education, many of them are 7 coming back. And I believe my friends from Community Action and from P.A.C.E. would verify 8 9 that many folks function between fifth and eighth 10 grade levels of literacy. Obviously, that has 11 major implications for being competently 12 represented in the legal system. So we want to be 13 aware of that.

And we should also note the fact that we are concerned that the current system accepts and indeed encourages by default systematic discrimination driven by income. And we know that income -- I'm not an attorney, but I know many of them -- we know that income --

JUDGE TINDER: We won't hold that against you. MR. RUSSELL: Okay. We know that income is not a protected class under our civil rights and other laws but, again, we are concerned that the current system accepts and encourages discrimination by income, by class. But it also

has a disproportionate impact on persons of color and non-English speakers, as well as the poor.

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So we would highlight the fact that there are real consequences for low income, non-English speaking Hoosier citizens, who can lose their job, lose their homes, lose their spouse, lose child custody because they are caught up in legal complications that are not addressed by competent counsel. This is especially true in misdemeanor cases, which many of our folks have drug convictions, and they don't have access to legal representation because they are misdemeanors.

13 So we just want to say I looked up several 14 resources, but probably the best I saw as a lay 15 person was this article from Indiana Lawyer that 16 talked about and quoted several of you in there. 17 So we wholeheartedly agree with their 18 recommendations, particularly limiting the 19 conflict-of-interest potential, having a set 20 training curriculum for public defenders.

Limiting the ability of indigent folks to have access to competent attorneys is one of ours. And we would like to see an independent system that prohibits contracts and financial disincentives to providing effective representation. We don't

believe that a public defender should be attorneys for hire, subject to the whim of judicial discretions or indiscretions that may negatively impact their clients.

5 JUDGE TINDER: Mr. Russell, would you do me a 6 favor of checking out our website to see the 7 resources we've got listed, and if you're aware of 8 publications of the Urban League or other 9 organizations that we're lacking that we ought to 10 have as a resource?

MR. RUSSELL: I'd be glad to do that. We are not a legal services provider. We are a human services provider.

JUDGE TINDER: Sure. Things we ought to know that you don't see and feel should be on there, please let us know about them, and we can get them. Also, any additional supplemental responses you would like to make, we would love to receive them in writing.

20 MR. RUSSELL: We will get something in writing 21 to you. And we do want to commend you for taking 22 this time to hold this important forum and paying 23 attention to it. We live in a state constantly 24 where we're told local decision-making is the best, 25 that government which is closest is the best and

1 most sensitive. But we cannot continue to hold up 2 justice and remain blindfolded as an ideal, if we're not ready, willing, and eager to commit the 3 resources to make it a reality. So we thank you. 4 5 JUDGE TINDER: Thank you. 6 Task force members, any questions for 7 Mr. Russell? MR. LANDIS: Thanks for coming. 8 9 JUDGE TINDER: Thank you so much. Rachel Roman-Lagunas. 10 11 MS. ROMAN-LAGUNAS: Thank you for being here 12 today. I'm happy to be here. I'm an attorney 13 representing juveniles in the Marion County Public 14 Defender Agency, and then I also work with the Juvenile Defense Project with the Indiana Public 15 16 Defender Council. 17 So as part of the project we interviewed 18 children at the Department of Correction at 19 Pendleton, and we interviewed about 25 children. 20 And I wanted to just share their stories because 21 they are not here today to tell you what they want 22 in a good attorney. I'm going to use just a letter 23 instead of their name, obviously, and also just 24 kind of tell you about the stories and then some 25 overall themes that we saw.

To start with some good stories, "S" is a 17-year-old from a mid size county, and his lawyer met with him multiple times, met with him in the detention center and not just right outside court before going in court. His lawyer talked to him about the charges, talked to him about possible placements that he could go to other than the Department of Correction. His lawyer listened to him about what he wanted to have happen on his case, and he felt like his lawyer was on his side; 11 and probably because of that, he felt like the 12 outcome was fair.

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13 "L" is a 16-year-old young man, and he was 14 also able to mention many things his attorney did 15 well. He said she talked to him. She talked to 16 his mother. She tried to get him into placement 17 other than the Department of Correction. She 18 talked about the strength of the evidence against 19 She explained possible outcomes. He him. 20 mentioned that, I quote, "She fought for me." His 21 advice to other attorneys: Try your hardest. Make 22 sure you know about your client. Make the 23 prosecutor see him as a person; that he was not 24 always like this.

So those were lovely to hear, but

unfortunately we talked to many clients who did not have such a good experience with their attorney. A couple of examples:

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"E" is a 15-year-old boy in the Department of Correction. He is from a large county, and he's in the Department of Correction for a second time, and he had two different defenders represent him throughout his cases. And he said they would meet with him, they would explain what would happen, but they never argued for what he wanted to happen.

He believed that the attorneys were friends with the judge, and he attributed them not arguing or not making an argument to them being afraid to talk in court. He honestly believed they were afraid to make an argument because they would make the judge, their friend, mad.

Obviously, he was in court quite a bit to see this. He didn't believe they were on his side. Or at least one of them he said he didn't believe was on his side. His advice was to care about what you're doing and don't be afraid to talk in court.

"C" is an 18-year-old from a large county, and his case is interesting because he currently has no legal guardian, and he is 18. But DOC wants to release him to a person. He has no place to go

because his parents' rights were terminated when he was very young, and his guardian, his grandmother, who he was living with, passed away over the summer. 4

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So he doesn't know where he's going to go, what's going to happen to him. He is 18. No DCS. He has no attorney involvement. He said his attorney said they would look for other places, but never argued for one in court. And so because he currently has no representation, he has no idea how he's going to get released and where he will go.

17-year-old "M" said he just started declining 12 13 having an attorney because he said they never did 14 anything I wanted. He had multiple attorneys. He 15 said one of them asked for him to go to the 16 Department of Correction. Now, in juvenile court 17 that's maximum sentence. There's nothing worse 18 than that other than waiver to criminal court. So 19 an attorney asking for maximum sentence would be 20 pretty unheard of in criminal court.

He tried to argue for himself. He said he needed job training and other services, and he felt like the lawyers needed to be more knowledgeable.

And then finally "T" is a client I found particularly compelling. He is 18. He normally

had an attorney sitting with him at his hearings. However, at the hearing that he was sent to the Department of Correction, his attorney wasn't there. He doesn't know why the attorney wasn't there. He didn't talk to his attorney about not being there. The judge didn't continue the case and went forward with the hearing, and obviously he ended up in the Department of Correction.

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9 He said his attorney didn't meet with him 10 outside the court, never talked to him about 11 potential defenses. And when he suggested a way to 12 handle his case, the lawyer told him he didn't know 13 what he was talking about. Which he may not have, 14 but that's not an appropriate response.

15 There are children who could say I had a good 16 attorney and a bad attorney. That's how they would 17 say it. They would say the qualities of a good 18 attorney: They met with me. They returned my 19 phone calls. They fought for me. They believed in 20 me. They knew me outside of just this court 21 setting.

And then the attorneys who also, twice we heard from kids who said the attorneys called the child by the wrong name; so they were too busy with too many files that they didn't know their name.

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To a child that's really offensive.

We also met with lots of children who felt like the attorney knew what was best for them. So the attorney would say, "Well, I know your grandpa's beating up on you, so you need to go to the Department of Correction. That's what's best for you." That's not how a client feels, and that's also not the lawyer's job.

9 We heard from many clients where the attorney 10 just told them to plead. Many clients didn't know 11 they had the option to go to trial, never talked 12 about evidence. Many clients plea at the initial 13 hearing or at a pretrial; so they're not really 14 having an attorney get discovery.

And, obviously, children who felt like their attorney fought for them and were on their side, they tended to say the system was fair; versus children who didn't feel like they had an attorney fighting for them did not.

20 So just a few other bits of advice. These are 21 quotes from the children: Build a relationship 22 with your clients. Fight the case. Don't go off 23 what the parents say. Work for the kid, not the 24 parents. Focus more on the kid's side in evidence. 25 Try to build a defense. And listen to their side

of the story, and don't have your mind made up ahead of time. Finally, help us at least. We don't know what is going on anyway, so at least help us and explain.

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And I'm happy to follow up in writing.

6 JUDGE TINDER: I would appreciate that. Let 7 me ask you this: What are the systemic things that should be done, should be improved to make lawyers 8 9 perform more like the ones that "S" and "L" had, and less like the ones that "E", "C", "M" and "T" 10 11 had? What are the generic or systemic things that 12 ought to be done and ought to be enhanced? 13 Α. Well, an oversight because a lot of the attorneys 14 don't have much oversight, especially in juvenile 15 cases. So there needs to be a community that you 16 belong to, if you've received expertise in juvenile 17 law. We have a whole different code section, and 18 we have Adolescent Development, which is hours and 19 hours of training and should be incorporated into 20 probably almost every single case.

So you really need somebody who has expertise in juvenile cases. And then with Adolescent Development, how to talk to your client. Because I cannot talk to a 16-year-old client the same way I can talk to a 40-year-old man who has been in the

system for a long time.

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First of all, we know that children ages 11 to 13 that we have in our system, one-third of them are going to be incompetent. Then we know 14 to 15-year-olds, 40 percent of them are going to be as incompetent as a mentally ill adult would be.

And so we need to have attorneys be able to recognize that and not to say, "Well, they're young. That's why they act like that." We need to either explain better, or we need to ask the judge for a competency hearing.

So I guess oversight and training. And then I don't know what caseloads are around the county or around the state, but making sure that caseloads are reasonable because juveniles take more time. It takes a lot more time to explain things to them.

MR. LANDIS: I'd like to follow up on that. What kind of state oversight do you recommend?

MS. ROMAN-LAGUNAS: I don't know that I'm equipped to answer that question. I know I've missed a lot of the testimony. I apologize.

I think some kind of regional system. That would make sense. I wouldn't want to take power away from the current people who are doing it well, but I guess I'm sure most people hope that they are

doing it well. So I really don't know if I'm 1 2 equipped to answer that question. Thank you. JUDGE TINDER: Thank you. 3 I think we've reached the end of the list that 4 5 I have. We had another 15 minutes or so set aside 6 for today, but some of us will stay as long as 7 anyone has something they feel they need to tell us, or we can follow up with you at a later time. 8 9 Is there anyone who has a presentation that 10 they would like to make or comments? 11 Yes, sir. If you could come up to the mike 12 and clue us in. 13 MR. GAY: Introduce myself. 14 JUDGE TINDER: That would be great. 15 MR. GAY: My name is Jack Gay. I am a 16 practicing attorney, have been for over 40 years. 17 I'm also the chairman of the Jennings County Public 18 Defenders Board. 19 Quite frankly, I'm appalled by the state of 20 public defense work in the State of Indiana. Ι 21 think we are at a unique time, though. I think, 22 well, I was shocked to hear that it was a surprise 23 that cost was a problem. But cost has always been 24 a problem in the public defense work. 25 I think, though, now is the time that we can

argue that it's not only cost effective to go to 1 2 full-time public defense offices throughout the 3 state, it's just so obvious to me that the social costs associated with the drug addiction problem 4 5 and managing to divert from the criminal justice 6 system those people that don't need to be in it. 7 We have to recognize that many of these people are They made a bad choice. They became 8 ill. 9 addicted. And they are not going to get over it by 10 sticking them in jail. That seems to be our 11 answer.

12 Instead, I see people who sit in jail for 13 months, literally months, that haven't even met 14 their court-appointed attorney. That's 15 unacceptable. If we can get them in and out of 16 jail in two or three days, and that's possible in a 17 lot of cases, if we can get them into 18 rehabilitation, if we can follow up on them, we can 19 make the public defender's office pay for itself 20 many times over.

I think the most conservative estimate I've seen is that it costs about 40 percent of the cost of incarcerating someone to treat them for their addiction. That in and of itself would pay for the cost of the public defenders.

In Jennings County the county council and county commissioners are pushing to build a new jail. We are going to do away with our 19-year-old jail that was going to last us forever because it's at double its capacity. Jennings County can't afford \$25 to \$40 million for a jail. They need to spend that money elsewhere.

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Drug rehabilitation works. I don't want to 8 9 leave it at opioid addiction because we've got a 10 huge meth problem down there too. But the key of 11 all this is managing to get people out of the 12 criminal justice system, the long-term effects of 13 which everybody in this room I'm sure is aware. 14 They can't get jobs. They can't pay child support. 15 They can't take care of their families. All of 16 that falls on the taxpayers.

We need to create a system where people get represented from the moment they are brought into custody. That way we can avoid a lot of these problems and push forward to returning these people to a productive life.

And I have seen these people go from being drug addicts, from getting NARCAN two or three times, to being very productive members of our society. They go to work every day. They are

there on time. They work hard. They bring home a 1 2 They take care of themselves. That's a paycheck. 3 big difference from where they are now. I think now is the time to push for this, and 4 5 I would urge you to do so. 6 JUDGE TINDER: Mr. Gay, you mentioned that you 7 are kind of an early starter in your career here, about four decades into it. 8 9 MR. GAY: Yes. 10 JUDGE TINDER: That's a pretty good start. 11 And you're appalled at the present state of 12 indigent defense. Was there a time when it was 13 better? 14 MR. GAY: Well, I suspect there may have been, 15 but that was back 35, 40 years ago when public 16 defenders a lot of times were on a voluntary basis. 17 The judge says can you take this case for me. And 18 the judges seemed to be, or the lawyers who were 19 appointed that way seemed to get involved, and 20 without any kind of remuneration for it. They 21 would take it on as if it were a paying case and 22 represent these people to the fullest of their 23 abilities. 24

Now they get appointed. Maybe they wait until they bring the client back from the jail weeks,

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89 months later, and they haven't met them yet. 1 2 They've got a plea offer though. They don't really 3 have any idea what --4 JUDGE TINDER: You're not suggesting that we 5 qo back to the old voluntary system? 6 MR. GAY: No, not with today's caseload. Ι 7 quit doing public defense work after I had a conspiracy to commit murder case, and I was getting 8 9 paid for it. But what I got paid was, when I 10 worked out the hours I spent on the case, it worked 11 out to be about \$5.43 an hour that I got paid. My 12 secretary wasn't going to live on that. 13 So, yes, there was a time when things were 14 better, but we can't do it with today's caseload. 15 JUDGE TINDER: So Jennings County participates 16 in the reimbursement program? 17 MR. GAY: We currently have ten part-time 18 judicially appointed public defenders, which is up 19 three from the start of last year. We went up 20 three in the middle of the year once they got a 21 supplemental appropriation. And I'm afraid we're 22 going to need to get some more because I was just 23 looking at the numbers on the report to your 24 commission, and we still have a number of attorneys 25 who are way over their caseload requirements.

So I have the county council and the county commissioner there considering this plan, and we're trying to move it forward. I think I have the support of one judge, and I know I don't have the support of the other judge in the county, and that's going to make it a little difficult. But I'm willing to push forward with it to try to get people the representation they need.

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9 JUDGE TINDER: What are the backgrounds of the 10 other board members? There are two other board 11 members in your county; is that right?

MR. GAY: One is the mayor of a small town in the county, and the other one is a realtor.

JUDGE TINDER: Just overall, what do you think of the board system, how it's being utilized to try to put some independence between the judges and the public defenders?

MR. GAY: In our county it doesn't really work. The judges are the ones that deal with it. I get to review the reports quarterly. I get to hear the stories of the defendants. It's not a good system.

I know Judge Webster in circuit court would be happy to get rid of it because it takes up too much of his time and his court reporter's time to deal

with it. And Judge Smith deals primarily in misdemeanors, and I won't tell you what he had to say about the commission. I'm afraid it would get out in public.

JUDGE TINDER: Well, we can talk about that off the record as well. What are the top three things you think we could do to improve indigent defense?

9 MR. GAY: I think we really need to go to 10 full-time public defenders. That's number one. It 11 needs to be supervised. There needs to be somebody 12 over it, and it needs to be fully staffed.

JUDGE TINDER: What do you think about the notion of a regional office where there would be multicounty responsibilities, not limited to what Jennings County needs, but maybe the surrounding counties as well?

MR. GAY: That's interesting because I had that question presented to me by the county council. I have a little bit of a problem with it primarily because of the lawyers in their offices and getting them to and from the courts. Jackson County, a neighboring county to us, has a public defender's office.

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JUDGE TINDER: It's fairly new, isn't it?

92 MR. GAY: It's fairly new. It's been there a 1 couple of years now. It's fully staffed, I 2 3 believe. And it works very well there. When they asked me about it, they were asking 4 5 if I would agree that we should go in with Jackson 6 County to do a public defender's office, and my 7 primary concern is getting the lawyers to court. I don't want them to have to report to an office in 8 9 one county, and then go back to their own county to 10 represent their clients. And I'm afraid that's 11 kind of the operation that I see developing if 12 you've got a regional office. 13 Now, if there is a regional supervision of it, 14 that might be a different perspective on it. 15 JUDGE TINDER: Regional supervision of county 16 based attorneys. 17 MR. GAY: Yes. 18 JUDGE TINDER: What do you think prosecutors 19 offices would think about regionalization of the 20 defense function? 21 MR. GAY: You know, I haven't talked to the 22 prosecutor. I've talked to him about the public 23 defender's office, but not about the 24 regionalization. I have no idea what their idea 25 would be.

93 JUDGE TINDER: Very good. Other questions? 1 2 PROF. SCHUMM: How long have you been on the board there? 3 4 MR. GAY: Since its inception 23 years, 22, 23 5 years ago. 6 PROF. SCHUMM: And so it's always been all 7 part-time people? MR. GAY: Yes. 8 9 PROF. SCHUMM: Why did you all make that 10 decision? Because of the cost? 11 MR. GAY: It was because of cost. It's all 12 driven by cost, every decision that's made about 13 hiring. And it's a big deal to go to the county 14 council there and ask them to turn over some money 15 to represent criminals. They haven't caught the 16 idea that they are not criminals until they've been 17 convicted. It's just like pulling teeth. 18 So everything has been developed around this 19 idea of the county not wanting to spend much money. 20 Originally their pay was extremely low. The Public 21 Defender Commission has caused them to push it up 22 to at least now they can pay their office expenses 23 with it, and then they turn to their private 24 practices to make money. That's essentially the 25 way it works down there.

JUDGE TINDER: Are there lawyers in Jennings County who would want to be full-time public defenders?

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MR. GAY: I think I could find enough to do
it. We don't have enough lawyers to fill the
part-time jobs. We're hiring lawyers from out of
the county to come in and be part-time public
defenders. Like I said, there's ten of them now.
I think there's only about ten practicing attorneys
in the county right now.

JUDGE TINDER: I don't know this to be a fact, but I could imagine it to be a fact, when you take 92 counties, there might be a fair number of counties where there are no people who would want to be a full-time public defender.

16 MR. GAY: I think that's probably true. Ι 17 would guess there's probably one or two in most 18 counties that would be willing to do that, but it's 19 a hard, hard decision for them to make to do that. 20 The pay is not that great. But there are people 21 that fill the prosecutor's office, so we ought to 22 be able to find the people who will do the public 23 defender's office.

JUDGE TINDER: Despite the low pay, you get to spend a lot of time in jail, so there's that.

95 MR. GAY: It's always enjoyable to hear those 1 2 doors clink shut behind you. JUDGE TINDER: But you get to go home. Other 3 4 questions? 5 MR. LANDIS: You have ten part-time public defenders. Who supervises the quality of the work 6 7 that they do? MR. GAY: I don't think anybody does. I mean, 8 9 I don't, and I would probably be the one most, closest to it. It's just not something that's 10 11 feasible. I've got ten public defenders running around from four different counties. It's hard for 12 13 me to keep track of what their caseloads are, let alone what they're doing. I know some of them have 14 15 some pretty bad nicknames down at the jail. 16 JUDGE TINDER: Any questions? 17 JUSTICE GOFF: Thank you. 18 JUDGE TINDER: Thanks for your interest, and 19 don't be surprised if we're back in touch with you. 20 MR. GAY: I'm available just about any time. 21 Thank you much. 22 JUDGE TINDER: Anyone else? Yes, back here. 23 MS. EDMANDS: Hi. My name is Heather Edmands. 24 I am the assistant division chief of the CHINS/TPR 25 Division at the Marion County Public Defender

Agency. Marion County, as I understand it, is the largest public defender agency in the state, and right now CHINS/TPR is the largest division. We currently have 23 full-time attorneys, 14 part-time attorneys, 8 paralegals, 8 social workers, an office manager, a partridge in a pear tree.

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We've been growing by leaps and bounds within the past three to four years. When I started with the office nine years ago, it fluctuated between five and six of us. And we were all very busy, and we all had about 125 cases.

Now we have 37 in various levels of 12 13 engagement. I think at one point last year I had 14 170 cases. Almost everybody in my office has about 15 150 cases, and we're still all very busy. I think 16 we do have the advantage of our size. We have the 17 advantage of the rest of the agency and kind of 18 mentality trench work area camaraderie. I think 19 that helps a lot.

20JUDGE TINDER: You probably have a higher21experiential level than you may have had a few22years?

MS. EDMANDS: I do, yes. JUDGE TINDER: But your office does as well. MS. EDMANDS: The office does as well. I

mean, we've all kind of grown together for the most part to the credit of the other 36 attorneys that I'm working with. Everybody wants to be there. Most of the people who are working in my office are not working in CHINS/TPR because it's a stepping stone to something else. They are deeply impassioned and want to do this work.

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Being a PD is a bit of a calling. I think somebody else noted we all probably ask ourselves at various times why we're doing this. But CHINS/TPR really is very much a calling because there is a certain amount of social work involved in all of the legal work that we're doing.

14 Because of the explosion of cases, and also 15 because within I think five years ago, my numbers 16 might be off a little, but we did go over to 17 CHINS/TPR being under commission standards, we have 18 by necessity developed training. We've developed 19 our own six-hour education course, which we've done 20 once and then revised once; so we have a newer one 21 that is what allows our attorneys to become 22 CHINS/TPR qualified.

23 One of the commission standards for 24 termination of parental rights cases, you have to 25 sit through another termination of parental rights

case with an attorney who's done one before, before you can be pushed out on your own, which helps a little bit. But, also, we have a significant amount of informal training, just being able to bounce ideas off somebody else, finding out if somebody else has encountered these problems before.

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And from speaking with other CHINS/TPR attorneys around the state, I don't know that a statewide CHINS/TPR system would work simply because my practice in Marion County is going to be vastly different than someone's practice in Vanderburgh County, in Lake County, in Allen County, even in Hamilton County.

15 JUDGE TINDER: In terms of volume? In terms 16 of caseload?

MS. EDMANDS: In terms of volume, in terms of caseload, in terms of how things are handled. As much as our eight courts that we currently have running out of 25th and Keystone vary from room to room and judge to judge, the way things get handled in other counties are very different there, too.

JUDGE TINDER: Your clientele is probably more diverse than, say, in Noble County?

MS. EDMANDS: I would imagine so, simply as a

numbers game. But the way cases are funneled 1 2 through, just anecdotally speaking, with others, it's different in Marion County in terms of whether 3 there is somebody -- I represent my clients from 4 5 the time I'm appointed. We are appointed at the 6 initial hearing, but we don't appear until that 7 first pretrial. And I represent them until it's done, until they either have their kids back, their 8 9 kids are in a guardianship, or we've gone through a 10 termination trial.

11 On average, I was looking it up, the cases 12 that I've closed within the last year and a half 13 were open on average 713 days. The cases I have 14 open right now have been open on average 1,068 15 days. These people, I've been working with them 16 for two or three years.

17 In other counties sometimes they start either 18 at the initial hearing or at that first pretrial, 19 and once they get through disposition, they are 20 done. They are not guiding their clients through 21 the actual completion of services, which is the key 22 part of the CHINS case. Once the child is 23 adjudicated, if the child is in need of services or 24 not, some counties, that's it. And I think the 25 representation, as difficult and emotionally

1 challenging as it can be helping a client through 2 all of their problems until the case closes, I 3 think clients glean a lot, they glean a lot more 4 from that, because otherwise it's them against the 5 world.

6 If they still have a public defender who is 7 working with them as they are going through drug treatment, as they are going through domestic 8 9 violence classes, as they are going through 10 parenting classes, as they are jumping through all 11 the hoops that are being put before them by the 12 Department of Child Services in the State of 13 Indiana, to have somebody who can help advocate, 14 who can help make sure that what is being put 15 before them is reasonable.

16 Even something as simple as saying, you know, 17 my client is ordered to do drug screening. Μv 18 client doesn't live on a bus line, and the drug 19 screening agency is on the west side of town, and 20 they live on the east side of town. They can't get 21 Somebody to advocate and make sure that there. 22 they are not painted into a corner is essential.

It is very emotional work on both sides, both for the client and for the attorneys involved; so it does take time. Right now Marion County is

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running 38 dockets. We are very busy with those 38 dockets. That's across eight courts. Plus everybody has off-docket trial settings, also mediations and settlement conferences. So we are running around like mad, but that's not going to stop at any point of time.

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7 Rather than perhaps a statewide system, I think what might be more helpful, given that a lot 8 9 of the smaller counties don't have the resources 10 that Marion County does, is to have, perhaps as 11 part of the regional system that you mentioned, 12 statewide resources. The ability to have colloquy 13 between attorneys who have been there before and 14 come out the other side. How do you deal with a 15 client who desperately wants to get into rehab but 16 can't. How do you deal with a client who is a 17 domestic violence victim and none of the services 18 are getting through, or they are still in a 19 dangerous relationship.

20 So just to have an ability to bounce things 21 around, to have statewide training, to have 22 statewide resources I think would be very helpful. 23 JUDGE TINDER: Questions?

MR. LANDIS: I'm just curious. You're saying you don't recommend a statewide system, but you

102 recommend statewide resources, statewide training, 1 2 and maybe regional offices. So that could be a 3 statewide system. 4 MS. EDMANDS: That could be a statewide 5 system. 6 MR. LANDIS: A statewide system means many 7 things. 8 MS. EDMANDS: Right. It could take many 9 forms. 10 MR. LANDIS: I'm interested because you have 11 so much experience in a very high-performing 12 office, what do you think is the best way to try to 13 improve that quality in the other counties that don't have the same resources, don't have the same 14 15 experience? How can we boost the quality up in 16 those counties? 17 MS. EDMANDS: It could be something as simple 18 as a LISTSERV or just the ability to discuss cases, 19 traveling-lunch-and-learn type of thing. Because 20 much like in the appellate world, CHINS has changed 21 a lot, even just within the last two or three 22 years, let alone in the last seven. 23 The policies that you're seeing from the 24 Department of Child Services, from the guardians ad 25 litem, are changing it feels like on a day-to-day

103 basis sometimes. So just to have community I think 1 2 could be a very, very helpful way to go about it. JUDGE TINDER: Other questions? Thank you so 3 much. 4 5 I noticed there was one other person who had 6 their hand up, but I'm either going to have to give 7 Ms. Andrews a break -- she's been at this a long time -- or we need to wrap it up. Other than this 8 9 young lady, does anyone else want to make a 10 presentation? If so, raise your hand. 11 Why don't we see if we can wrap this up on 12 this presentation. 13 MS. RUST: Hi. My name is Abbie Rust. I am 14 the social work supervisor for the Marion County 15 Public Defender Agency. I did not plan on 16 speaking, but then some of my co-workers said some 17 nice things about our team, and so I just wanted to 18 offer some input from our perspective to this 19 issue. 20 So we have 19 social workers across three 21 divisions in the agency. And for the sake of time, 22 I'll kind of keep it brief to our criminal social 23 workers. And so a lot of the work we do is 24 consulting with the attorneys on issues related to 25 our clients, so mental illness, substance abuse,

their indigency needs.

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2 And those attorneys who take the time to really kind of learn the skills that we have and 3 mimic those are the ones that I see have the most 4 5 positive effect and interactions with their 6 They really, I think, then model for clients. 7 other attorneys how to work with these individuals. Because like someone said earlier, this is not a 8 9 skill-set that is necessarily taught in law school. And that's wonderful, and we're happy to continue 10 11 offering that.

12 But also there are a lot of people being 13 served, and we are not always available to assist 14 all the time. And so those PDs, who are able to 15 follow our lead with some of this stuff and some of 16 the skills that we have, create a huge impact. And 17 they have an understanding. So whenever they are 18 able to speak with prosecutors, go to court when it 19 comes to sentencing, things of that nature, they 20 have an understanding of the barriers that we can 21 speak to very well. They are learning to be able 22 to speak to that and advocate for their clients in 23 that way.

So I don't know if that would, I'm saying all this to say I don't know if that means it would be

1 a nice standard to have some general education on 2 these areas that are most commonly seen among the 3 clients that are being served by public defenders. We try to incorporate training in our offices on 4 5 some topics that we see that come up frequently, 6 and we are very lucky that we have a lot of 7 attorneys that take advantage of that. But that's in our agency. So it makes me 8 9 wonder about what's happening with those other 10 counties, if that's something they could benefit from as well. 11 12 JUDGE TINDER: Is there a written description

13 of how the Marion County office functions, the 14 various divisions? Has anyone ever put together 15 sort of a working paper on how that office is 16 structured, interacts?

MS. RUST: Yes, uh-huh.

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JUDGE TINDER: And so if Kim or Kathleen would be in touch with who in that office, we could get that in writing? If we don't already have it. I don't think we do.

22 MS. CASEY: We don't, but I'll get in touch 23 with Ann and make sure we do.

JUDGE TINDER: Questions anybody?MR. LANDIS: Based on what you've seen in the

Marion County office, how important do you think it is to have social workers in a public defender office?

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MS. RUST: Huge. It's hugely important. From 4 5 my perspective as a social worker, we have the 6 ability, I mean, we are trained to not only be able 7 to identify needs within individuals, we're also taught different perspectives in school than what 8 9 attorneys are. So we come at things from a 10 strength-based perspective usually, and so we are 11 looking at what are the things that are going to 12 help this person to succeed based on the strength 13 ideology.

14 We are also trained to identify barriers and 15 how that affects maybe not just one person but a 16 system in itself, family systems. Systems can look 17 like their probation, how are these needs, I mean 18 kind of what Heather just spoke to, drug testing 19 being offered and no one taking the time to 20 consider they live on the east side, they are not 21 on a bus line, they need to go to the west side. 22 How do you problem solve around that.

I think it's huge for identifying, it's huge for consulting with attorneys with what we kind of see.

We get calls weekly or emails weekly that say 1 2 I have this client. I'm not real sure what's going 3 on. Can you come and sit with us and give your impression. And so even just with that, it's kind 4 5 of a quick in and out to meet with a client, but 6 then that attorney has some additional knowledge 7 and information that we have that hopefully they can use to better defend that person. 8 9 MR. LANDIS: Thank you. 10 JUDGE TINDER: All right. Thank you. 11 Thank you all for your time, your thoughts, 12 your patience. Please visit our website. It will 13 be emailed, the link will be emailed to you. Keep 14 the cards, letters, emails, and comments coming. 15 We will get back in touch with you. 16 We have additional listening sessions starting 17 in, is it Fort Wayne? MS. CASEY: Yes. February 15 is our next one 18 19 in Fort Wayne. 20 JUDGE TINDER: And our next board meeting or 21 task force meeting is April 20 at ten o'clock, is 22 it, in the public defender office? 23 MS. TANDY: It's on the website. 24 JUDGE TINDER: It will be on the website. 25 Thank you all. Have a great weekend.